

KANSAS

JUVENILE JUSTICE OVERSIGHT COMMITTEE

2024 ANNUAL REPORT



## Executive Summary

Senate Bill 367 (SB 367), the landmark legislation that re-envisioned the youth justice system in Kansas, was passed in 2016; this year (2024) marks the eight-year anniversary. Since the passage of SB 367 significant improvements have been made across the youth justice system. System stakeholders continue to navigate an ever-evolving landscape shaped by legislative changes, policy revisions, and changes in community perspectives; and take stock of lessons learned throughout the years, to adapt and innovate interventions for Kansas' youth. The Kansas Juvenile Justice Oversight Committee (JJOC) remains committed to continuously improving how the youth justice system operates. JJOC members, and the larger system stakeholders and communities they represent, are dedicated to exploring new strategies to better serve justice involved youth; in strengthening collaboration amongst youth-serving agencies and organizations; and to implementing evidence-based practices with fidelity and sustainability. In 2024, the JJOC elevated their efforts to assess the effectiveness of practices and policies across the youth justice system, to inform continuous improvements. While much work remains ahead, the collective efforts of the JJOC and the broader community have led to meaningful advancements, impacting the experiences of youth and families as they navigate a complex, multi-agency system. The JJOC is proud to report the progress it made thus far and looks forward to establishing and accomplishing new goals in the coming year.

### Key Takeaways

- **Overall, Kansas continues to see a decline in juvenile offense case filings. Between Fiscal Year (FY) 2023 and FY 2024, case filings reduced by 26%.** As of FY 2024, there were 3,565 filings for juvenile offense cases, a reduction of 1,249 cases compared to FY 2023.
- **Case filings for misdemeanor offenses continue to reduce each year, limiting formal court processing for those less serious cases.** In FY 2024, there were 2,093 case filings for misdemeanors in comparison to 2,273 in FY 2023; in 2017 there were 9,184 cases and in 2020 there were 6,021 cases in comparison. Despite a significant decrease in felony case filings between FY 2022 and FY 2023 (a difference of about 1,000 cases), there was a slight increase of 146 felony case filings in FY 2024.
- **The Immediate Intervention Programs (IIP) is making great impact with 91.1% of pre-file and 91.4% of post-file youth completing the program successfully.** With youth justice system agencies expanding opportunities to divert youth away from formal court processing, 753 more youth were diverted in FY 2024, than in FY 2023.
- **In FY 2024, issuing youth a Notice to Appear has had an 83.7% compliance rate.** Of the 4,432 youth who received a NTA, the vast majority were able to avoid arrest and instead report to a Juvenile Intake and Assessment Center (JIAC) for intake and processing.
- **The majority of justice involved intake events resulted in a community-based placement.** 20% of intake events resulted in a detention placement, while 79% resulted in a community-based placement. 1% is categorized as other.

- **Placement decisions for adjudicated youth continue to limit the use of the Juvenile Correctional Facility (JCF), currently maintaining an average daily population (ADP) of almost half the youth than in the years prior to SB 367.** While the ADP slightly increased in FY 2024 to 149 youth – eight youth more than in FY 2023; the ADP in FY 2015 (just prior the passing of SB 367) included 282 youth; and in FY 2012, 360 youth.
- **The JJOC continues to increase the amount of reinvested funds, resulting from the reduced use of secure placements, that are allocated to support the implementation of community-based, evidence-based practices for youth.** Initially, the JJOC Reinvestment Subcommittee approved a plan of \$34.2 million dollars, however throughout the year, the amount was amended to exceed over \$37 million by funding additional statewide programs and services. Since July 1st of 2023, over \$26 million has been reinvested into community programs supporting youth in Kansas.

## JJOC Members

**Don Hymer** (*JJOC Chair*) Assist District Attorney, Johnson County

**Stephanie Springer** (*JJOC Vice Chair*) Chief Court Services Officer, 27th Judicial District

**Delia York** (*Data Subcommittee Chair*) District Court Judge, 29th Judicial District

**Lara Blake Bors** (*Legislative Subcommittee Chair*) Juvenile Defense Attorney

**Melody Pappan** (*Reinvestment Subcommittee Chair*) Director, Permanency Services, TFI

**Steven Stonehouse** (*Communications Subcommittee Chair*) Director Corrections, Sedgwick County

**Betty Arnold**, State Board of Education, District 8

**Rachel Bell**, Policy Analyst, Office of the Governor

**Jeff Butrick**, Director of Community Based Services, Kansas Department of Corrections

**Christopher Esquibel**, Chief of District Court Operations, Office of Judicial Administration

**Oletha Faust-Goudeau**, Senator, District 29

**Richard Flax**, District Court Judge, 23rd Judicial District

**Rebecca Gerhardt**, Director of Permanency and Licensing, Department for Children and Families

**Carolyn McGinn**, Senator, District 31

**Megan Milner**, Deputy Secretary, Adult and Juvenile Community Based Services, Kansas Department of Corrections

**Jarrold Ousley**, Representative, District 24

**Representative Stephen Owens**, Representative, District 74

**Randy Regehr**, Director of Community Corrections, Reno County

**Rodney Smith**, Captain, Kansas City Police Department

**Mary Snipes**, Family Victim Advocate

**Jeffrey Zmuda**, Secretary, Kansas Department of Corrections

## Technical Assistance

Since 2015 the state of Kansas has received technical assistance from the [Crime and Justice Institute](#) to support a variety of youth justice policy implementation efforts. CJI works with local, state, Tribal, and national youth and adult justice organizations to improve public safety and enhance the delivery of justice throughout the country. For over a decade, CJI's youth justice team has been providing policy development, implementation support, and sustainability planning for youth justice initiatives.

CJI's support in Kansas initially began as they worked alongside the Pew Charitable Trusts in providing technical assistance to the bipartisan, inter-branch [Kansas Juvenile Justice Workgroup](#) to conduct a statewide system assessment of youth justice policies and practices, subsequently informing the development of SB 367. CJI's partnership with the state extended throughout the years, first in receiving technical assistance to support implementation of SB 367 policies funded through the Office of Juvenile Justice Delinquency and Prevention's grant – the *Smart on Juvenile Justice: A Comprehensive Strategy to Juvenile Justice Reform* – and then through direct support to the JJOC, funded by the Evidence Based Programs Account.

On behalf of the Kansas Juvenile Justice Oversight Committee (JJOC), we would like to extend our heartfelt thanks to the entire team at the Crime and Justice Institute and their dedicated staff. Their consistent and invaluable contributions have been essential to advancing the goals of Kansas and strengthening the juvenile justice system. The quality of work and professionalism demonstrated by each individual has had a significant impact on our collective efforts, and we are deeply grateful for their unwavering commitment and support. Thank you for your partnership in this important work.

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## I. OVERVIEW

### Juvenile Justice Oversight Committee (JJOC)

Created by Senate Bill 367 (SB 367), the JJOC is tasked with overseeing the implementation of youth justice system policies and practices, and guiding efforts to facilitate the ongoing evaluation and measurement of the impact policies and practices have on the justice involved population and public safety. In addition, the JJOC works to build cross-system collaboration to better serve youth, streamlining practices between agencies, between local jurisdictions, and reinvesting costs from policy changes into statewide grants and funding opportunities. The JJOC seeks to execute its duties as effectively and collaboratively as possible, and to dedicate themselves to improving their operations as a committee and embrace new and innovative strategies for supporting the youth and families of Kansas. Finally, the JJOC continuously works to build their capacity to drive meaningful system improvements, supporting system stakeholders and the legislature in making data-informed decisions to best support the youth and communities in Kansas.

#### Vision Statement

Improve the lives and well-being of all youth in Kansas.

#### Mission Statement

The Kansas Juvenile Justice Oversight Committee (JJOC) is a statutorily defined, multidisciplinary team of stakeholders of youth-serving systems. The JJOC is responsible for regularly reviewing information and data on progress and outcomes across all parts of those systems. The JJOC provides policy and funding recommendations and influences stakeholders across agencies and branches of government, on sound, data-driven, evidence-based implementation, and sustainability of juvenile justice reforms.



## JJOC Structure and Operations

The JJOC and its subcommittees work collaboratively to ensure efforts are coordinated and streamlined, and that each member has a role in contributing to the committee's operations. To support JJOC's vision, all JJOC members serve on at least one subcommittee, focusing on action items in a specific area: **communication**, **reinvestment**, **legislation** and **data**. In 2024, the JJOC continued to restructure their practices to increase their productivity, shifting to quarterly JJOC meetings, monthly subcommittee meetings, and weekly executive meetings with the JJOC Chair, Vice-Chair and subcommittees Chairs. This shift is intended to increase engagement and facilitate more focused discussions.

The **Communications Subcommittee** supports all other subcommittees in planning and facilitating communication across the JJOC and with system stakeholders, branches of government, and community members. This subcommittee assists with developing and disseminating information related to JJOC activities, important updates about the youth justice system and the availability of community resources or funding; supports the development of legislative testimonies, communications with legislators and manages the completion and distribution of the annual report.

The **Reinvestment Subcommittee** focuses its work on monitoring costs saved from the reduced used of secure placement for youth, to ensure that costs are reinvested into the development and implementation of evidence-based community programs for justice system-involved youth, and youth experiencing mental health crisis and their families, and to determine funding allocation for a variety of grants. The subcommittee disseminates information about funding opportunities, vets grant recipients, and reviews state and JJOC budgets.

The **Legislative Subcommittee** supports the JJOC in engaging in legislative efforts related to or impacting the youth justice system. This subcommittee monitors legislative activities and, when necessary, is responsible for drafting responses and input to proposed legislation on behalf of the JJOC. The subcommittee serves as a connection between the JJOC and the legislature, facilitating collaboration and communication and ensuring that efforts to improve youth justice policies practices are evidence-based and data-informed.

The **Data Subcommittee** is responsible for overseeing the JJOC's data capacity in defining and reporting performance measurements associated with assessing the impact of youth justice policy and practice implementation. The subcommittee collects, analyzes and reviews aggregate data from state agencies; prepares data presentations for quarterly JJOC meetings; and prepares analyses required for the JJOC's annual report. In addition, the subcommittee assists agencies to troubleshoot limitations in data policies and practices and identify solutions.

## Post Legislative Audit

In January of 2020, the Kansas Legislative Division of Post Audit (LPA) issued a report assessing the various requirements of the JJOC and evaluating the progress made in monitoring implementation of policy and practice changes following SB 367. To further progress, the JJOC regularly consults and receives technical assistance from the [Crime and Justice Institute](#), receives support from the University of Kansas Research Department and collaborates with state agencies such as the Kansas Department of Corrections (KDOC), the Office of Judicial Administration (OJA), and the Department for Children and Families (DCF). The JJOC subcommittees continuously meet to discuss strategies for making further advancements in specific areas of work, building capacity to pinpoint areas of needed improvements, and identifying evidence-based and sustainable solutions. The following describes the JJOC’s status in implementing protocols to monitor the 11 responsibilities outlined by the LPA on an ongoing basis.

| Juvenile Justice Oversight Committee Monitoring Requirements   | Status             |
|--|--------------------|
| <p><b>1. Monitor KDOC expenditures to identify new state savings resulting from the bill’s reforms:</b> The JJOC continuously monitors the Evidence Based Programs Account (EBPA) to track the account’s balance, develop yearly allocation plans, and ensure that reinvested costs are effectively utilized to implement evidence-based, community-based programs and practices for justice involved youth.</p>   | <b>IMPLEMENTED</b> |
| <p><b>2. Develop and monitor training efforts related to the bill reforms:</b> The Office of Judicial Administration developed a training protocol for juvenile court judges, defense attorneys, and county and district attorneys, released July 12, 2017, and includes the recommendation that the aforementioned groups obtain continuing education in several areas.</p>   | <b>IMPLEMENTED</b> |
| <p><b>3. Define program outcomes and recidivism to help measure bill’s success:</b> In 2017, the JJOC Data Subcommittee developed a definition of recidivism<sup>1</sup>; in 2021, identified performance measures related to SB 367; and continuously oversees the JJOC’s data practice capacity, conducting analyses, facilitating reporting, and identifying and troubleshooting limitations.</p>   | <b>IMPLEMENTED</b> |
| <p><b>4. Approve a plan, developed by KDOC and OJA, to gather and review aggregate youth justice system data to evaluate performance measures, outcomes, recidivism, and costs:</b> the Data Subcommittee developed a plan to effectively evaluate performance measures, outcomes, recidivism, and costs. This plan is structured in two phases – the first capturing data that is currently available and accessible for collection and reporting, and the second capturing data that OJA and KDOC are working to make available and accessible for collection and reporting.</p> | <b>IMPLEMENTED</b> |

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<sup>1</sup> ‘Recidivism’ is measured as a delinquency adjudication or adult conviction in Kansas while under court supervision or in KDOC custody, or within 24 months of discharge from supervision or custody.

| Juvenile Justice Oversight Committee Monitoring Requirements  | Status                              |
|---|-------------------------------------|
| <p><b>5. Analyze data on probation extensions and how they were used:</b> The Data Subcommittee have identified data sources to collect this data; discussed needs for coordinating and organizing-agency data collection efforts; and determined the necessary adjustments to account for the newly rolled out online case management system (referred to as Odyssey).</p>   | <p><b>PARTIALLY IMPLEMENTED</b></p> |
| <p><b>6. Review detention risk assessment data to identify any disparate treatment:</b> From 2021 to 2024, efforts focused on completing a validation analysis on the Kansas Detention Assessment Instrument. In 2023, an MOU was executed with OJA, KDOC, and the Crime and Justice Institute. In 2024, a validation was completed and the KDAI steering committee reconvened to advance the report’s recommendations. JJOC will persist in its efforts to implement best practices for the execution and evaluation of the KDAI.</p>  | <p><b>PARTIALLY IMPLEMENTED</b></p> |
| <p><b>7. Analyze gaps in the youth justice system:</b> The JJOC Reinvestment Subcommittee is tasked with monitoring EPBA activity and identifying gaps in programs and services in the community for justice involved youth. In addition, as the Data Subcommittee continues to expand their data collection capacity, the JJOC will collectively improve their ability to identify gaps in the youth justice system through data-informed discussions and data analysis.</p>   | <p><b>IMPLEMENTED</b></p>           |
| <p><b>8. Study and address disparities of mental health treatment among justice involved youth:</b> In 2022, the Opioid Response Network (ORN) provided the JJOC with an evaluation of mental health needs across justice involved youth. In 2023 a workgroup<sup>2</sup> formed to interpret the results provided in the evaluation, to further examine disparities in treatment and identify possible solutions initiatives to implement in Kansas. In 2024, the JJOC and KDOC partnered with the Council of State Government to evaluate outcomes for youth with behavioral health needs through implementation of the Stepping Up Initiative.</p> | <p><b>PARTIALLY IMPLEMENTED</b></p> |
| <p><b>9. Monitor fidelity of implementation efforts:</b> Since its formation, the Data Subcommittee continuously works to identify and adopt strategies to build the JJOC’s capacity in utilizing data to evaluate the impact of youth justice policies. In 2022, the JJOC Data Subcommittee established monthly data reviews in subcommittee meetings and quarterly report outs to the full JJOC meetings. Subcommittee members highlight key takeaways in trends across the youth justice system and discuss how data can be used to evaluate policies and practices and make informed modifications.</p>   | <p><b>IMPLEMENTED</b></p>           |

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<sup>2</sup> Workgroup members represented various Kansas agencies, including KDOC, Kansas Department for Aging and Disability Services (KDADS), the Kansas Department for Children and Families (DCF), and Kansas Department of Health and Environment (KDHE).

| Juvenile Justice Oversight Committee Monitoring Requirements   | Status                              |
|--|-------------------------------------|
| <p><b>10. Make recommendations for continued improvement on areas such as confidentiality, confinement, and juvenile due process:</b> In 2023, JJOC participated met with a variety of community partners and stakeholders to discuss the needs for improving confinement and juvenile due process; and continues to work with The Gault Center on juvenile defense initiatives.</p> | <p><b>PARTIALLY IMPLEMENTED</b></p> |
| <p><b>11. Make recommendations when consensus between KDOC and OJA does not exist on implementation reform:</b> As part of recently passed HB 2021, JJOC and OJA have increased communication and collaboration in implementation of past and future reform. However, a formal process has not yet been established.</p>   | <p><b>PARTIALLY IMPLEMENTED</b></p> |

## The Evidence-Based Programs Account (EBPA)

SB 367 required savings from the policy changes that decrease out-of-home placements to be set aside into the EBPA and charged KDOC with developing a process to disperse funds. The EBPA supports programs related to intake, diversion, probation and conditional release through KDOC administered grants. These grants provide funding to community-based organizations and Juvenile Corrections Advisory Boards ([Appendix A](#)) to create and sustain evidence-based programs targeted to reduce recidivism, increase public safety, and to allow youth to remain in the community when appropriate.

The Innovation Funds, developed in 2023, became the first opportunity for community organizations to have the option to apply for grants at multiple points throughout the year. Now commonly referred to as “rolling grants” attempts to address the needs in the community by creating a more flexible funding stream, and acknowledging that sometimes, there is a necessity to apply for funding outside of the one-time grant award period. These rolling grants can be applied for at any time, and awards are given multiple times throughout the year. The grant is not limited to only justice involved youth. Under House Bill 2021, passed in May 2023, this grant provides support for youth and their families, youth experiencing behavioral health crisis and their families and children who have been administered a risk and needs assessment and have been identified as needing services.<sup>3</sup>

### EBPA funds get invested into communities through different pathways:

- **Statewide Contracts:** JJOC approves and recommends contracts with organizations that offer statewide services to justice involved youth and supervision agencies.
- **Juvenile Corrections Advisory Boards (JCAB) Grants:** Grants awarded to regional or county JCABs who then fund programs in their communities.
- **Reinvestment Grants:** Grants available to Boards of County Commissioners in each Judicial District to implement evidence-based programs and practices.
- **Regional Collaboration Grants:** Competitive grant opportunities to support regional collaboration among counties to deliver services that otherwise may be difficult to deliver efficiently.
- **Rolling Grants:** Using the Innovation Grant funding, this grant is to help support communities in providing services to youth and families, including justice involved youth and those identified as Child in Need of Care who are at risk for juvenile justice involvement.

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<sup>3</sup> K.S.A. 38-2292 (Youth identified as CINC - Child in Need of Care)

## II. JJOC Subcommittee Report Out

### Communications Subcommittee

The Communications Subcommittee supports all other subcommittees in planning and facilitating communication with system stakeholders, branches of government, and community members. This subcommittee is charged with developing and disseminating information related to activities, including the drafting, publication, and distribution of the annual report. In addition, the subcommittee, supports the JJOC and other stakeholders in sharing important updates about the youth justice system and the availability of community resources.

In 2024, the subcommittee focused on increasing awareness and educating communities about new and existing grant opportunities related to the Evidenced Based Program Account (EBPA). The subcommittee develops flyers, and other informational materials and manages a **distribution list<sup>4</sup> of 100+ members** to ensure stakeholders and community members stay informed.

One notable development was an **infographic about the Community Programs Juvenile Justice Involved Youth Programs** (pictured to the right), commonly referred to as rolling or innovation grants (further details can be found in the Reinvestment Subcommittee section). Thanks in part to the Communications Subcommittee's efforts, a total of eight grants were awarded, amounting to nearly \$4.5 million since July 1, 2024. This funding is in addition to what is detailed in the financial expenditure report for Fiscal Year (FY) 2024 (**Appendix B**).

**Community Programs Juvenile Justice Involved Youth Programs**

Juvenile Justice Oversight Committee  
Improve the lives and well-being of all youth in Kansas.

SENATE BILL 367

Opportunities for the development and implementation of evidence-based community programs and practices for juvenile offenders, juveniles experiencing mental health crisis and their families... (KSA 75-52, 164)

**Rolling Grant Opportunities** **How to Apply** (click)

**Information**

- Applications accepted after May 15th
- Reinvesting funds into Evidence-Based and Promising Practices programs exist in the community.
- Available throughout the year, beginning Fiscal Year 2025. First round deadline July 15th.
- Supporting services for:
  - Juvenile offenders and their families
  - Juveniles experiencing behavioral health crisis and their families
  - Children who have been administered a risk and needs assessment and have been identified as needing services pursuant to KSA 38-2292

**Eligibility**

- Any organization or agency may apply
- Priority to those demonstrating a low availability of evidence based community programs for juveniles will be given priority.
- Non Competitive Awards
- Grant award period of 2 years
- Technical Assistance will be provided in the application process

✓ Obtain Grant information from [www.doc.ks.gov/juvenile-services/grants](http://www.doc.ks.gov/juvenile-services/grants)

✓ Multiple award opportunities throughout the year, not a one time deadline

For more information contact Matt Billinger, Juvenile Justice Oversight Committee Coordinator at [matthew.billinger@ks.gov](mailto:matthew.billinger@ks.gov)

This funding was made possible through the passage of Senate Bill 367 which reallocated funds originally used to maintain children's correctional facilities and now is used to keep kids in their communities and offer support.

In November of 2022, the subcommittee started a **monthly "Spotlight Series"** highlighting the work of evidence-based, community-based programs throughout the state. In 2024, the "Spotlight Series" was incorporated into a **JJOC Quarterly Newsletter** that the Communications Subcommittee creates shortly after the JJOC Quarterly Meeting. This newsletter provides information on changes to JJOC membership,

<sup>4</sup> To be included on the distribution list for publications, please email [Matthew.Billinger@ks.gov](mailto:Matthew.Billinger@ks.gov).

topics discussed during the meeting, rolling grant and grant writing assistance, data information, new statewide initiatives, and legislative updates.

Finally, the subcommittee drafts official written responses and feedback on behalf of the JJOC. This year, subcommittee members provided worthwhile feedback on the contents sent to court staff and families, regarding the statewide initiative “Family Engagement”, to improve outcomes through policy reform and new practices that empower and support families to lead and assist their child during their involvement with the system. In addition, the subcommittee also supports the development of legislative testimonies and communications with legislators when the JJOC is called upon to testify or provide their perspective.

## Reinvestment Subcommittee

The Reinvestment Subcommittee focuses its work on monitoring the Evidence Based Programs Account (EBPA), ensuring that costs saved from the reduced use of secure placement for youth are reinvested into the development and implementation of evidence-based, community-based programs for justice involved youth and youth experiencing mental health crisis and their families. Additionally, the subcommittee supports the Communication Subcommittee in disseminating information about funding opportunities, vets grant recipients, and reviews allocation plans.

Another key objective for this subcommittee is make ongoing improvements to statewide grant management, to ensure that the process for accessing and utilizing funding is efficient. Throughout 2024 the JJOC in collaboration with KDOC grant management staff, made great strides in support of grant applicants by holding multiple information sessions throughout the year and creating a FAQ section on the KDOC website to address common inquiries. Additionally, resources to assist with grant writing were identified and shared with applicants. Both the JJOC and KDOC are committed to limiting barriers for and simplifying the application process, while also ensuring effective fund management.

In the coming years the subcommittee will build upon this commitment, working to expand the process for programs to request funding from the JJOC. Currently, programs are introduced by a JJOC member or a stakeholder familiar with the JJOC and then vetted and approved by the reinvestment committee. This practice limits the number or types of programs that come to the attention of the JJOC; therefore, the subcommittee hopes to create a more equitable process for programs to be considered for funding.

Finally, nearly ten years after the formation of the EBPA, and with many years of experience in managing reinvestment funds and allocation, the Reinvestment Subcommittee are working to refine selection and eligibility criteria for funding applicants. To ensure quality assurance of how funds are utilized and to effectively manage the EBPA balance, the Reinvestment Subcommittee will be assessing where efforts in allocating the EBPA can be improved upon and identifying strategies to more effectively select and work with grant recipients.

## Legislative Subcommittee

Formed in late 2023, the Legislative Subcommittee supports the JJOC in engaging in efforts to develop and pass legislation that relates to or affects the youth justice system ([Appendix C](#)). This subcommittee



monitors legislative activities and, when necessary, is responsible for drafting responses and input to proposed legislation on behalf of the JJOC. The subcommittee serves as a connection between the JJOC and the legislature, facilitating collaboration and communication and ensuring that efforts to improve youth justice policies and practices are evidence-based and data-informed.

Throughout 2024 the subcommittee has been instrumental in expediting the JJOC's ability to provide timely testimony and respond to legislative activities, effectively standing in for the full JJOC during the legislative session. The subcommittee actively provided testimony on various bills and reported back on the outcomes of legislative actions, enhancing the JJOC's responsiveness and engagement in the legislative process. They also provided amendments to the JJOC bylaws to include ex-officio members<sup>5</sup>, that will provide additional perspective and represent groups not currently included or appointed as JJOC members. The subcommittee provided a recommendation to the JJOC to include ex-officio members such as those with lived experience, child advocates, and related state agencies.

For the upcoming year, the Legislative Subcommittee has set several key goals. While they will continue to work on monitoring and advising on the legislative process, they also aim to introduce new legislation ideas. For the upcoming year the legislative subcommittee will continue to monitor and engage in the legislative process; ensuring the JJOC is consulted and provides effective feedback in matters of possible legislative activity. With the content expertise of the collective JJOC and their knowledge of evidence-based practices and youth justice policy implementation, the Legislative Subcommittee aims to increase the JJOC's presence in the legislature and sure their input supports the development of effective youth justice policies that are aligned with best practices. The subcommittee hopes to collaborate more with bill drafters to discuss the importance of age-appropriate interventions for justice involved youth, such as limited lengths of stay on supervision and in out-of-home placements; effective treatment for drug and alcohol abuse; case management practices, and ensuring youth are provided with proper representation in formal court proceedings.

## Data Subcommittee

The Data Subcommittee is responsible for overseeing the JJOC's data capacity in defining and reporting performance measurements associated with assessing the impact of youth justice policy and practice implementation. The subcommittee collects, analyzes and reviews aggregate data from state agencies; prepares data presentations for quarterly JJOC meetings; and prepares analyses required for the JJOC's annual report. In addition, the subcommittee assists agencies troubleshoot limitations in data policies and practices and identify solutions.

In 2024, the Data Subcommittee expanded the number of performance measures collected and reported. Throughout this progress, the subcommittee worked to identify challenges in data collection practices; consulting with KDOC and Office of Judicial Administration (OJA), to gain insight into each agency's data

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<sup>5</sup> An ex-officio member is a person who is designated as a member of the JJOC, or temporarily invited to engage in JJOC activities, without an official appointment, typically because of the significance of their position or representation of a particular group.



sets and collection practices. The subcommittee has initiated conversations with technical assistance providers, in- and out-of-state, to explore options for enhancing data collection practices, navigating limitations in data capacity and making further progress collecting and reporting performance measurements that will demonstrate the impact of youth justice policy implementation.

The Data Subcommittee will continue to prioritize the building capacity to report the performance measures associated with SB 367. In addition, the subcommittee will begin collecting programmatic data related to newly implemented programs and practices to support system stakeholders in evaluating the effectiveness for justice involved youth.

### III. Performance Measures

The JJOC, the Data Subcommittee and collaborating agencies, regularly work to build capacity in data collection policies and practices to better identify trends across Kansas’ youth justice system and to evaluate the impact of youth justice policies and practices. Since the passage of Senate Bill (SB) 367 the JJOC has made much progress in this area, and more recently has focused efforts on identifying limitations in data policies and practices, and strategizing to adopt solutions, with the intent that each year the JJOC is able to expand their ability to assess performance measurement. The following section is a sampling of data collected and analyzed from the Kansas Department of Corrections (KDOC) and Office of Judicial Administration (OJA).

#### Staff and Stakeholder Training

The Kansas Department of Corrections (KDOC) and Office of Judicial Administration (OJA) are committed in providing staff and stakeholders with trainings to increase quality services for justice involved youth, to provide youth with the most appropriate interventions and to individualized programming and services. In 2024, a total of 457 staff from KDOC and OJA attended training specific to case management and risk and needs assessments for youth.

| Training Topic                       | KDOC | OJA |
|--------------------------------------|------|-----|
| YLS/CMI New User and Case Planning   | 10   | 25  |
| YLS Booster/Refresher Training       | 13   | 169 |
| EPICS New User and Coaching Sessions | 25   | 35  |
| EPICS Booster/Refresher Training     | 11   | 169 |

These trainings are particularly important as they provide staff, who work directly with justice involved youth, with the skills needed to target behaviors associated with delinquency, and implement strategies that reduce recidivism, increase public safety, and importantly, help youth navigate their justice involvement productively.

The Kansas Department of Corrections, Community Supervision Standards for Juvenile Services requires written policy, procedure, and practice be provided for all staff and volunteers prior to any job assignments, and that initial training be completed within one year of hire, for all staff carrying a caseload. Caseload carrying staff must also complete forty staff development hours annually. Training topics required for staff include, but are not limited to:

- Juvenile Justice Basics
- Effective Practices in Correctional Setting (EPICS)
- Youth Level of Service/Case Management Inventory (YLS/CMI)
- Graduated Responses
- Youth Mental Health First Aid
- Case Planning
- Gender Responsivity
- Overview of Child Welfare and Juvenile Justice systems
- Justice involved youth and Child in Need of Care (CINC)
- Community Supervision Agency Policies

In addition, the Office of Judicial Administration (OJA) is statutorily<sup>6</sup> required to develop or designate a training protocol for judges, defense attorneys who work in juvenile court, and county and district attorneys. The training protocol was released July 12, 2017. It recommends this same group obtain continuing education in at least one of the following areas:

- Trauma-informed care of adolescents
- Principles of Effective Intervention
- Juvenile justice legislative updates
- Evidence-based sentencing
- Cognitive behavioral intervention
- Adolescent mental health issues
- Adolescent brain development
- Other topics related to juvenile justice

OJA’s website hosts a training reporting tool, for stakeholder to submit information about the number of training attendees throughout the year. As of October 3rd, 2024, 316 individuals self-reported participating in 989 hours of continuing legal education or continuing judicial education training as outlined in the protocol.

Court Services Officers (CSOs) who work with youth are statutorily required<sup>7</sup> to receive training in evidence-based programs and practices. OJA currently contracts with the University of Cincinnati Corrections Institute (UCCI) to train CSOs. The Institute is a national leader in evidence-based practices training. CSOs receive training in the use of the Youth Level of Service/Case Management Inventory

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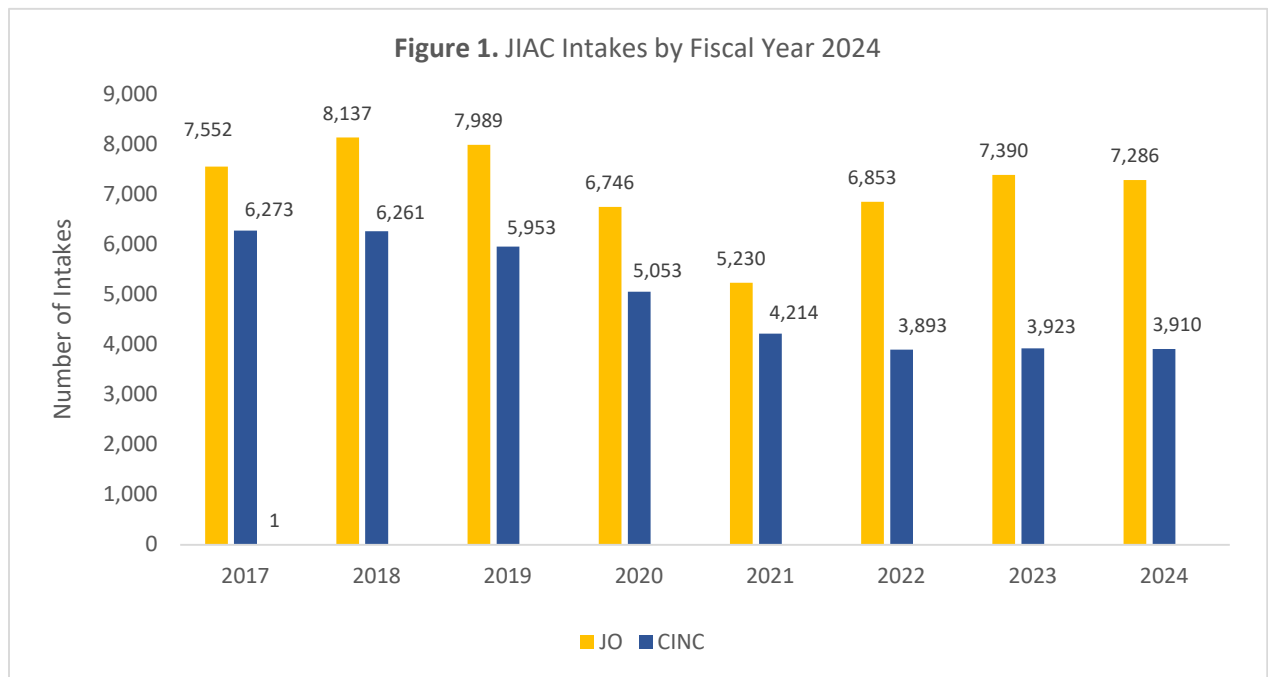
<sup>6</sup> K.S.A. 20-318a

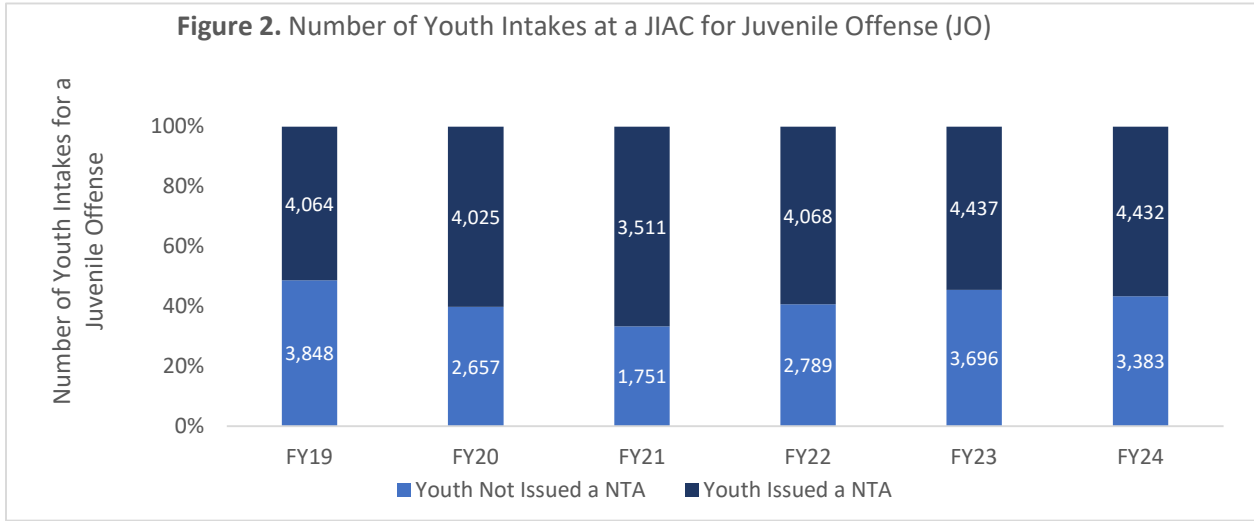
<sup>7</sup> K.S.A. 38-2394

(YLS/CMI) risk and needs assessment, case planning, and evidence-based practices, including Effective Practices in Community Supervision (EPICS). Between July 1, 2023, and June 30, 2024, 60 CSOs attended 1,497.5 hours of training. Additionally, OJA provides access to on-demand, e-learning modules purchased from UCCI.

## Youth Intake and Assessment

Juvenile Intake and Assessment Centers (JIAC) operate in all 31 Judicial Districts across Kansas, providing intake evaluations for Children in Need of Care (CINC), those alleged to have committed a juvenile offense (JO), and/or those who are taken into custody by law enforcement agencies. The two most significant reforms to JIAC operations occurred early in the implementation of SB 367 – the ability to issue Notices to Appear (NTA), and the statewide use of the Kansas Detention Assessment Instrument. Data in **Figure 1**, reflects a constant decline in intakes from 2018 to 2021, followed by an increase in intakes starting in FY 2021. This may possibly be due to the impact of the COVID-19 pandemic and courts working through case backlogs created during the pandemic. However, the total number of intakes remains below the levels recorded in 2017, after the passage of SB 367. In FY 2024, there was a slight decline in the number of intakes compared to the previous year. The total number of youths coming through intake has been a consistent downward trend downward.

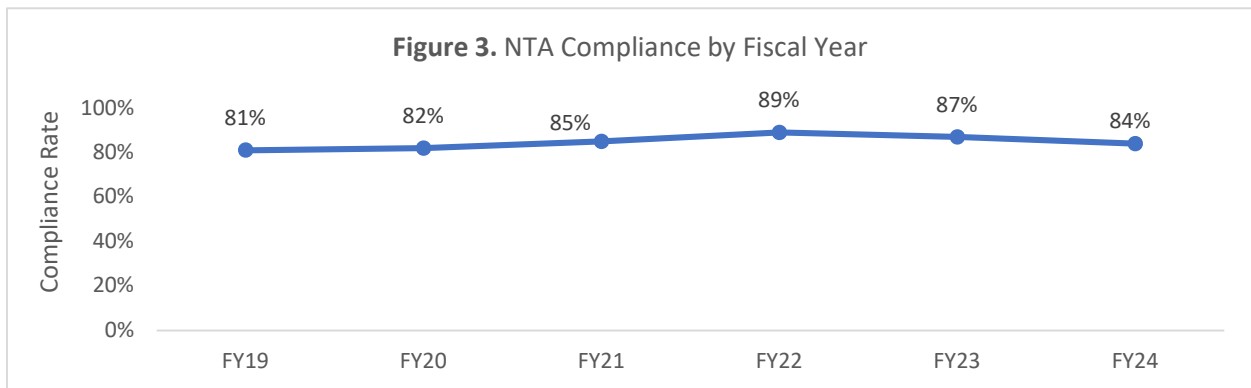




Notices To Appear (NTA) are similar to citations and allow the youth to be processed at a later scheduled time at JIAC rather than being taken into custody and transported to the Center immediately. The use of NTA’s is at the discretion of the law enforcement officer involved, allowing those officers to determine if there is significant reason that immediate detention is necessary. In FY 2024, the breakdown of intakes showed that 15.5% of all intakes (11,113) at a JIAC were for felony charges, 55% for misdemeanors, and 27% for CINC cases. Of justice involved youth (7,286), 64% were issued a NTA in lieu of being immediately transported to a JIAC.

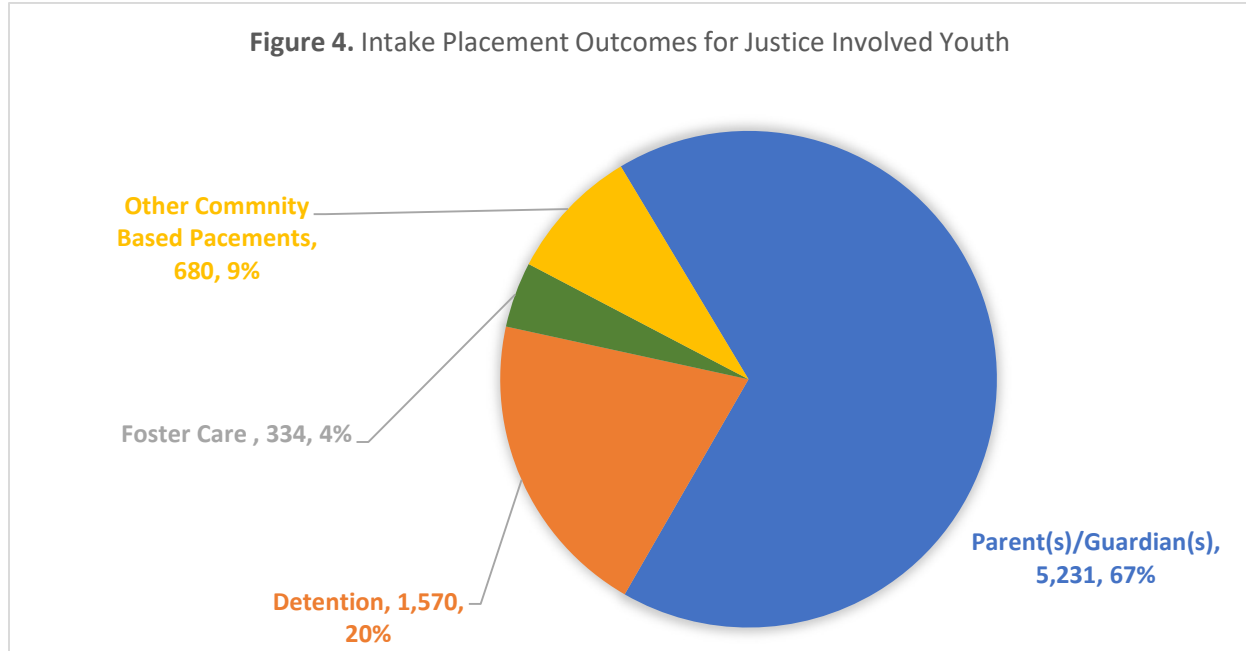
The NTA process continues to be a valuable tool for law enforcement and JIAC centers. Since FY 2020, NTA’s have been issued in an average of 65% of JIAC referrals (**Figure 2**). Even at its lowest use, the first year the option was available, NTA’s were used in slightly more than 50% of intake incidents. This practice also reduces the time law enforcement officers are required to transport youth to JIAC locations and reduces the need for JIAC staff to be immediately available and accessible.

Additionally, data reflects that over 80% of youth issued an NTA, appropriately follow up with JIAC as directed. In FY 2024, there were 4,432 NTAs issued (**Figure 3**). Of those, 83.7% of the youth complied with the order to report to the JIAC. Additional information about NTAs can be found in **Appendix D**.



In FY 2024, JIAC completed 11,113 intake events. With 7,815 intakes for justice involved youth and 3,298 for Child In Need of Care (CINC) youth. The KDAI is required for justice involved youth at the time of intake.

The KDAI intends to inform recommendations made whether a youth would be better served in detention or within the community, based on their likelihood to engage in delinquent activity or failure to appear in court. The majority of justice involved intake events resulted in a community-based placement. 20% of intake events resulted in a detention placement, while 79% resulted in a community-based placement. 1% is categorized as other. Releasing to a parent or guardian occurred in 84.6% of all community-based placements, or 67% of all intake events.



| Number of Youth with Other Community Based Placements |            |     |                   |       |      |        |              |
|---|------------|-----|-------------------|-------|------|--------|--------------|
| Relative  | Group Home | DCF | Emergency Shelter | Other | Self | Friend | House Arrest |
| 166   | 163        | 118 | 101               | 67    | 36   | 20     | 9            |

### Youth Level of Service/Case Management Inventory

The YLS/CMI is a standardized and evidence-based risk and need assessment used to identify potential risk of reoffending, determine intervention targets, measure change, and establish the foundation for case management practices. Currently over 350 community supervision officers use the YLS/CMI. In 2021, OJA and KDOC entered into a contract with the University of Cincinnati Corrections Institute (UCCI) to utilize its Certify System for annual recertification of assessors. Both KDOC and OJA provide booster trainings to ensure fidelity with the YLS/CMI.

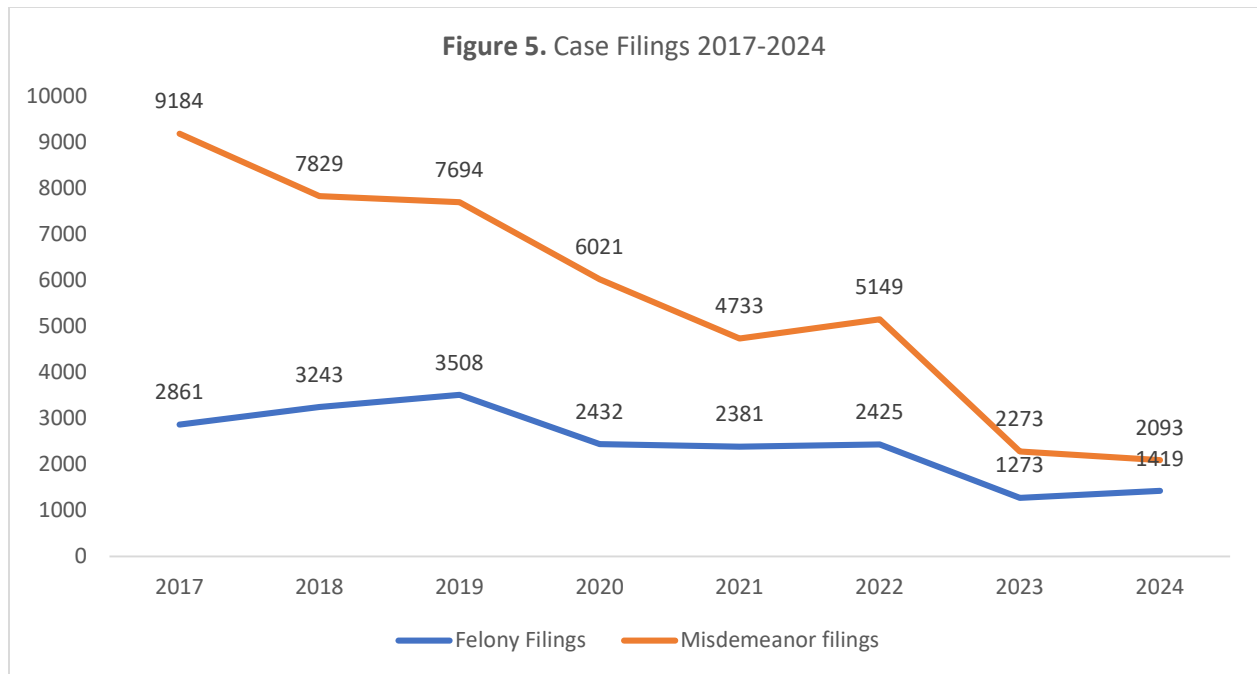
In FY 2024, OJA completed 1,543 YLS/CMI assessments, while community corrections in local jurisdictions completed 1,314 assessments. The outcomes of those assessments demonstrate that the majority of youth under court or community supervision are moderate and low risk (see table below).

| Court Services |           |           | Community Corrections |           |           |
|----------------|-----------|-----------|-----------------------|-----------|-----------|
|                | 2023      | 2024      |                       | 2023      | 2024      |
| Very High Risk | 16 (1%)   | 19 (1%)   | Very High Risk        | 10 (1%)   | 11 (1%)   |
| High Risk      | 310 (20%) | 362 (23%) | High Risk             | 165 (16%) | 221 (17%) |
| Moderate Risk  | 832 (53%) | 786 (51%) | Moderate Risk         | 510 (48%) | 622 (48%) |
| Low Risk       | 421 (27%) | 376 (24%) | Low Risk              | 386 (36%) | 445 (34%) |

### Formal Court Processing

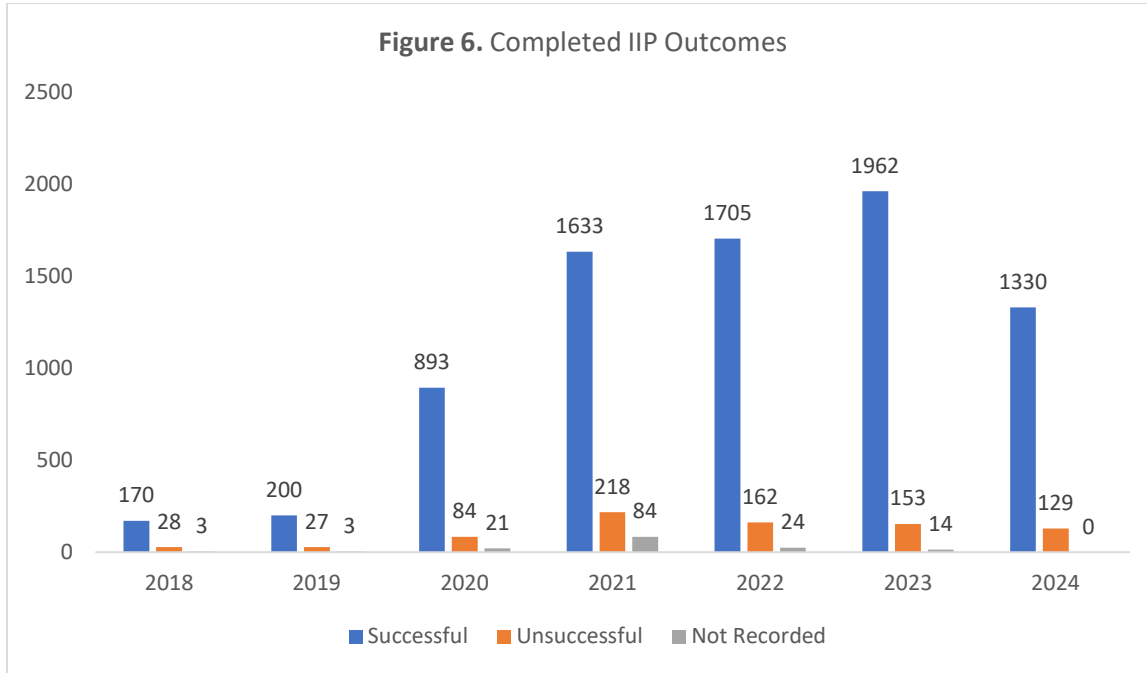
Overall, Kansas continues to see a decline in juvenile offense case filings. Between Fiscal Year (FY) 2023 and FY 2024, case filings reduced by 26%. As of FY 2024, there were 3,565 filings for juvenile offense cases, a reduction of 1,249 cases compared to FY 2023.

Case filings for misdemeanor offenses continue to reduce each year, limiting formal court processing for those less serious cases. In FY 2024, there were 2,093 case filings for misdemeanors in comparison to 2,273 in FY 2023; in 2017 there were 9,184 cases and in 2020 there were 6,021 cases in comparison. Despite a significant decrease in felony case filings between FY 2022 and FY 2023 (a difference of about 1,000 cases), there was a slight increase of 146 felony case filings in FY 2024.



## Immediate Intervention Programs

The Immediate Intervention Programs (IIP)<sup>8</sup> is making great impact with 91.1% of pre-file and 91.4% of post-file youth completing the program successfully by remaining in substantial compliance with their case plan and avoiding adjudicated or conviction of a new offense. With youth justice system agencies expanding opportunities to divert youth away from formal court processing, 753 more youth were diverted in FY 2024, than in FY 2023.



## Earned Discharge Credit

Kansas Supreme Court Rule 1801 was adopted to establish the process for earning credits and allows the judicial administrator to adopt procedures and forms related to the calculation of EDCs. The judicial administrator adopted these procedures and forms in March 2018 for use by Court Services Officers. To enhance collaboration and encourage consistency, the Office of Judicial Administration shared its procedure and forms with the Department of Corrections. Beginning in July 2018, all court services and community corrections began reporting the number of EDC days awarded. Across the state, the number of youth receiving earned discharge credit continues to increase.

- Community Corrections:** In FY 2024, a total of 5,805 eligible youth supervised by Community Corrections Officers received 18,004 credited days towards their probation term. Comparatively to the previous year (2,491 youth and 17,437 days).
- Court Services:** In FY 2024, a total of 735 eligible youth supervised by Court Services Officers received 10,829 credited days towards their probation term. Comparatively to the previous year of 9,324 days.

<sup>8</sup> One of the goals of SB 367 is to divert youth, assessed as low risk to recidivate/reoffend, away from the youth justice system, while holding them accountable and providing age-appropriate supervision. Pre-file IIP occurs after a youth has been charged, to avoid court; Post-file IIP occurs once youth are already engaged in the court process.

## V. Cross-System Collaboration Efforts

The JJOC supports efforts across the state that focus on building cross-system collaboration to improve services, programs and interventions for all youth and their families in Kansas; and to enhance the overall effectiveness of how youth-serving systems and stakeholders collaborate. The JJOC provides funding and subject matter expertise; and many JJOC members are individually involved. The following provides brief descriptions; additional details can be found in [Appendix E](#).

### Crossover Youth Practice Model

Counties across Kansas implement the Crossover Youth Practice Model (CYPM), a collaborative approach designed to address the complex needs of crossover youth and their families, and to ensure that services and interventions are appropriate and effective. The State Policy Team (SPT)<sup>9</sup>, supported by two subcommittees (Policy and Practice), meet regularly to review and discuss policies and procedures related to treating crossover youth; recommend improvements and enhancements; and respond to legislative activity that impacts the crossover youth population. In addition, this Model encourages agencies to work together to identify gaps in programming and services, and to troubleshoot challenges. The Office of Judicial Administration (OJA), Kansas Department of Corrections (KDOC), and Department for Children and Families (DCF) collaborate regularly to facilitate data sharing and evaluate the effectiveness of CYPM in Kansas.

‘Crossover Youth’ refers to youth who are involved in both the child welfare system and the youth justice or adult justice system.

### Juvenile Defense

The JJOC, in partnership with The Gault Center, has continued to build and strengthen the youth defense community in Kansas. The Gault Center (formerly the National Juvenile Defender Center) is a nonprofit and nonpartisan organization dedicated to promoting justice for all children by ensuring excellence in youth defense. To that end, The Gault Center’s work in Kansas has been centered on strengthening youth defense across the state, providing training and support, and highlighting the need for a statewide youth defense system. The Gault Center has worked with the JJOC to develop youth defense standards for consistent and effective representation of young people; provide youth defense-specific training and specialization support; and create youth defender resource tools and improve data collection. On August 22, 2024, Gault Center staff attended and presented at the JJOC Reinvestment Committee’s meeting a budget request for 2025-2026 with deliverables for continued work in Kansas. The subcommittee favored the proposal and hopes that the Gault Center will be able to continue the important work in Kansas, with the goal of supporting the implementation of a statewide youth defense delivery system.

### Family Engagement

In 2024, a new initiative called Family Engagement was launched to supervision agencies across Kansas. The Public Consulting Group (PCG) worked with KDOC and JJOC to develop a Kansas specific training plan that included in-person training in all geographical locations in Kansas, by staff from the Carey Group and KDOC. These 10 in-person trainings including 257 participants, explored the benefits of engaging with

<sup>9</sup> State Policy Team (SPT) - This is a multi-system and multi-agency collaboration at the state level used to identify and ameliorate barriers to addressing crossover in Kansas.



families, incorporating them as part of the supervision plan for those justice involved youth. In addition, Kansas specific standards were created and distributed to community supervision officers along with training that included videos from key stakeholders across the state. PCG in collaboration with KDOC and OJA are working to create additional materials to support information dissemination with a focus on providing families with essential information and increasing their access to resources.

## Behavioral Health Workgroup

The Behavioral Health Workgroup was initially formed in 2022, in response to a statewide evaluation of behavioral and mental health needs across the justice involved youth population, conducted by the Opioid Response Network (ORN). The work group collaborated to identify strategies to address a number of findings presented in ORN's evaluation report, concerning the needs of youth. These conversations were an important opportunity for JJOC members and stakeholders to discuss and acknowledge challenges in providing treatments for youth, and to take stock of the existing community resources and gaps in services. The group identified a number of existing efforts in the state that need additional focus and support to continue the great work in supporting youth's mental health and behavioral needs, and to make further improvements to programming. These programs include Certified Community Behavioral Health Clinics, Stepping Up, and the Association of Community Mental Health Centers of Kansas.

## Functional Family Therapy

Functional Family Therapy (FFT) is a short-term, evidence-based family counseling service tailored for youth aged 11 to 18 who are at risk or have been referred due to behavioral or emotional challenges. This approach engages the entire family and considers extrafamilial influences to foster positive growth and development. In FY 2024, Kansas successfully served 119 youth across 20 Judicial Districts in the State of Kansas. The focus of FFT is to enhance protective factors within the family unit, increase parental supervision and involvement, and mitigate risk factors such as premature treatment termination, substance use, delinquent behaviors, negative peer influence, school-related issues, and antisocial thoughts. FFT is structured into five phases, each with specific interventions and clearly defined criteria for completion. Clients who successfully complete each phase can anticipate improved functioning and reduced recidivism.

## Stepping Up

The Stepping Up Initiative is not new to Kansas communities, being in operation since 2021. In 2024, KDOC, with support from the JJOC, entered into a partnership with the Council of State Governments (CSG) to implement the Stepping Up Initiative. Based upon an existing and successful program for justice involved adults, this evidenced based program has been customized to address similar concerns in the youth justice system with this implementation in Kansas being the first of its kind in the nation. The goal is to identify, implement, and expand best practices centered on improving community-based services,

### Stepping Up Taskforce Members

Department of Corrections  
 Department for Aging and Disability Services  
 Department of Children and Families  
 Department of Education  
 Board of Indigent Defense Services  
 Office of Judicial Administration  
 National Alliance on Mental Illness  
 Appleseed  
 Association of Community Mental Health Centers of Kansas

cross-system collaboration, and efficient use of resources and outcomes for youth with behavioral health needs who are involved in the youth justice system. A task force was created included representatives from multiple state agencies, organizations and legislators.

### **Jobs For America’s Graduates-Kansas (JAG-K)**

JAG-K is an evidence-based program that helps students prepare for post-secondary education and employment opportunities. More than 50% of JAG-K participants qualify for free or reduced lunches, are students of color, and/or live in a single parent home or separated from their parents. For the 2023-2024 school year, JAG-K programs amounted to 112 in 47 school districts across the state, serving 5,844 students. JAG-K also serves residents at the Kansas Juvenile Correctional Complex. That cohort reported a graduation rate of 96% and an 84% positive outcomes rate (which means 84% of JAG-K graduates are either in post-secondary education, military service or in the workforce one year after graduation). The Kansas JAG program launched 11 years ago during the 2013-2014 school year. For the tenth consecutive year, the Jobs for America’s Graduates national organization announced that the Kansas affiliate earned the organization’s highest award – the 6 of 6 Award – bestowed upon those JAG programs that meet or exceed performance measures in six categories: graduation rate, employment rate, full-time employment, total full-time positive outcomes, connectivity rate, and continued education rate for the graduating class of 2023.

## VI. Conclusion

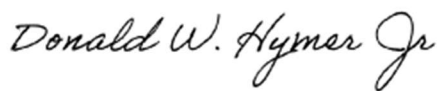
The JJOC and the state of Kansas are committed to making positive, impactful changes within the youth justice system. However, we acknowledge that there is still work to be done. Ongoing efforts must focus on sustaining successful initiatives while adjusting those that are not effective. While no justice system can achieve absolute perfection, we must remain attentive to statewide trends, listen to emerging challenges, and be open to making data-driven, thoughtful adjustments. The JJOC aims to create a forum for addressing these challenges

Recognizing that data is crucial for informed decision-making, JJOC emphasizes the importance of a multi-system approach, which, although challenging, is achievable. As various systems enhance their data collection and management practices, we continue to improve our ability to gather and analyze data that reveals current issues within the youth justice system. The Chairs of the JJOC and its Data Subcommittee are committed to collaborating with Kansas universities and external organizations to develop a robust data system.

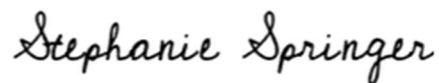
The Legislative Post Audit, under constant review by the JJOC, serves as a guide in steering the committee's goals. While many elements of this review are either completed or ongoing, the JJOC aims to finalize all aspects of the Legislative Post Audit within the coming year.

Since the validation of the Kansas Detention Assessment Instrument (KDAI), JJOC has re-engaged the previously utilized KDAI steering committee to provide guidance on implementing the recommendations from the validation study. With several JJOC members on the steering committee, we are dedicated to supporting and facilitating the committee's outcomes.

As new concerns arise in the youth justice system, JJOC will actively monitor these issues and participate in discussions to address them and develop solutions. Based on conversations from 2024, the JJOC Legislative Subcommittee has prioritized topics for action, including recommendations for adjusted practices, dissemination of accurate information, and legislative proposals regarding fines and fees, fleeing and eluding cases, and case length extensions.



Don Hymer, Chair



Stephanie Springer, Vice Chair

# Appendix A: Evidence Base Program Account Allocations

## Juvenile Corrections Advisory Boards Grants

| JCAB Grant Program by Judicial District/ County FY 2024 |   |                           |                                 |
|---|---|---------------------------|---------------------------------|
| Judicial District (County)                              | Program Name  | Original Amount Allocated | Amount Awarded FY 2024 Programs |
| 1st (Leavenworth)                                       | Youth Justice Resource Center (YJRC)  | \$291,173.80              | \$291,173.80                    |
| 2nd (Jackson)   | Family Engagement Program (FEP) Coordinate & Individualize Community-Based Services | \$193,575.68              | \$193,575.68                    |
| 3rd (Shawnee)   | OASIS   | \$599,288.56              | \$363,458.00                    |
|   | TeenCenter  |                           | \$151,830.56                    |
|   | One Heart Project Kansas  |                           | \$84,000.00                     |
| 4th (Anderson, Coffey, Franklin, and Osage Counties)    | Family Engagement Program (FEP) Coordinate & Individualize Community-Based Services | \$183,660.14              | \$90,000.00                     |
|   | Elizabeth Layton Center   |                           | \$93,660.14                     |
| 5th (Lyon & Chase)                                      | Radical Life  | \$25,000.00               | \$25,000.00                     |
| 9th (McPherson)   | Mirror, Inc.  | \$173,512.24              | \$173,512.24                    |
| 10th (Johnson)  | DMC Coordinator   | \$801,546.34              | \$171,375.07                    |
|   | Juvenile Drug Court (CS)  |                           | \$85,081.15                     |
|   | Immediate Intervention Support (DA)   |                           | \$281,665.12                    |
|   | Parent Management Training - KVC  |                           | \$263,425.00                    |
| 11th (Crawford)   | Mentoring Services  | \$165,654.46              | \$165,654.46                    |
| 11th (Cherokee & Labette)                               | Labette Center for Mental Health/Spring River Mental Health and Wellness            | \$135,226.36              | \$135,226.36                    |
| 12th (Cloud)  | Jobs for America's Graduates-Kansas (JAG-K)   | \$118,002.90              | \$118,002.90                    |
| 13th (Butler)   | South Central Mental Health   | \$284,017.44              | \$284,017.44                    |
| 14th (Montgomery)                                       | Program Specialist  | \$131,009.96              | \$131,009.96                    |
| 15th/17th/23rd (Ellis)                                  | Trauma Informed Resilient Communities   | \$355,197.54              | \$355,197.54                    |

| JCAB Grant Programs by Judicial District/County FY 2024 - Page 2 |  |                           |                                 |
|--|--|---------------------------|---------------------------------|
| Judicial District (County)                                       | Program Name   | Original Amount Allocated | Amount Awarded FY 2024 Programs |
| 18th (Sedgwick)  | Community Solutions, Inc.  | \$1,535,072.62            | \$240,000.00                    |
|  | Department of Children and Families (DCF)  |                           | \$136,798.00                    |
|  | Mirror, Inc.   |                           | \$236,800.00                    |
|  | Sedgwick County DOC Evening Reporting Center   |                           | \$192,469.50                    |
|  | Sedgwick County DOC Mental/Behavioral Health   |                           | \$311,405.12                    |
|  | Untamed Athletes, Inc.   |                           | \$417,600.00                    |
| 19th (Cowley)  | Adolescent Co-occurring Treatment Program  | \$200,525.08              | \$100,000.00                    |
|  | Home-based Services Program  |                           | \$100,525.08                    |
| 20th (Barton, Rice, Russell, Stafford, and Ellsworth)            | Program Advocate   | \$320,782.38              | \$320,782.38                    |
| 24th (Pawnee)  | Interventions & Immediate Intervention Program (IIP)   | \$99,296.76               | \$99,296.76                     |
| 27th (Reno)  | Project Yes  | \$326,281.06              | \$326,281.06                    |
| 28th (Saline)  | Funds combined to support the following programs:<br>Anger Management Cognitive-based group<br>Child Advocacy and Parenting Services (CAPS)<br>Grief Recovery Method (GRM)<br>Moral Recognition Therapy / Moral Reasoning (MRT)<br>Breaking the Chains of Trauma<br>Salina Initiative for Restorative Justice (SIRJ) | \$393,133.40              | \$393,133.40                    |
| 29th (Wyandotte)   | Connections to Success - Project START   | \$938,756.40              | \$200,000.28                    |
|  | Jegna Klub - Connecting the Dottes   |                           | \$505,721.62                    |
|  | Lowriding 2 Success Bike Club  |                           | \$222,554.50                    |
|  | One Circle   |                           | \$10,480.00                     |
| 30th (Pratt)   | Sumner County Mental Health  | \$110,887.00              | \$110,887.00                    |
| <b>State Total</b>   |  | <b>\$7,381,600.12</b>     | <b>\$7,381,600.12</b>           |

## Reinvestment and Collaboration Grants

| Reinvestment Grant Programs by Judicial District |   |                           |                       |
|--|---|---------------------------|-----------------------|
| FY 2024  |   |                           |                       |
| Judicial District                                | Proposed Program/Service  | Original Amount Allocated | Amount Awarded FY2024 |
| 1st  | DID NOT APPLY FOR FUNDS   | \$0.00                    | \$0.00                |
| 2nd  | <b>Family Engagement Program:</b> Provides coordinated and individualized community-based services to justice involved youth, justice involved youth and their families to prevent risk of removal from the home.   | \$154,860.00              | \$154,860.00          |
| 3rd  | <b>One Heart Project:</b> Provides a second chance for justice involved and at-risk youth through a holistic program approach. They provide social & emotional intelligence training, one-on-one mentoring, gap skill training, life skills training, career training and employment opportunities, as well as a number of reentry services for those coming out of detention.  | \$480,348.56              | \$236,550.60          |
|  | <b>Topeka Center for Peace and Justice:</b> Provides victim-offender and parent-adolescent mediation program for youth participating in IIP.  |                           | \$243,797.96          |
| 4th  | <b>Family Engagement Program:</b> Will provide coordinated and individualized community-based services to youth and their families. Such interaction may include Juvenile Intake and Assessment Services (JIAS), Juvenile Intensive Supervision Probation (JISP), Juvenile Case Management (CM), Juvenile Conditional Release (CR), and those youth incarcerated in the Juvenile Correctional Facility (JCF). Engagement may consist of but is not limited to referrals for assessments/services from community providers, referrals to parent/child mediation, referrals to parenting courses (Parent Project, Strengthening Families, or others), assistance with navigating the court process, assistance with accessing available benefits, and/or financial assistance for clothing, housing, school-related equipment, and other necessities. | \$146,928.00              | \$146,928.00          |
| 5th  | <b>Spartan Explorers Program:</b> Provides a partnership with Emporia High School, in assisting justice involved youth in the areas of academic levels and social skills.   | \$19,647.00               | \$19,647.00           |
| 6th  | <b>Wraparound Case Management Services:</b> Provides parenting classes, cognitive-behavioral groups for youth, transportation assistance for youth and families.  | \$180,304.00              | \$180,304.00          |
| 7th  | <b>Boys and Girls Club of Lawrence:</b> The program includes Strengthening Families, youth Crossroads, and cognitive behavioral services to include individual/family therapy and substance abuse treatment.  | \$196,696.00              | \$26,696.00           |

| Reinvestment Grant Programs by Judicial District |  |                           |                       |
|--|--|---------------------------|-----------------------|
| FY 2024  |  |                           |                       |
| Judicial District                                | Proposed Program/Service   | Original Amount Allocated | Amount Awarded FY2024 |
|  | <p><b>Decision Points:</b> Is an evidenced based cognitive-behavioral intervention program that addresses the “Trouble Cycle” that many clients fall into. The group sessions focus on thoughts and feelings. It also addresses who cares for the member and how that person would react if the member did things differently. Decision points address the criminogenic need of beliefs and attitudes to reduce recidivism.</p> <p><b>Crossroads:</b> Addresses current issues that Criminal Justice Services sees with the youth they are supervising. Crossroads has many different curriculums to address the criminogenic needs of education/employment, peer relationships, substance abuse, and attitudes, values and beliefs.</p> |                           | \$11,500.00           |
|  | <p><b>Building Peace Mediation:</b> Identifies the individual needs of those who come for resolution of their conflicts, help uncover underlying motivations for behavior, ensure that participants learn to address both current and future conflict with the best approaches known, help acknowledge motivations that leads to happiness, contentment and satisfaction, and help confront beliefs that lead people to act in ways which may not be in sync with the reality of others they may come into contact with.</p>   |                           | \$35,000.00           |
|  | <p><b>Parent Project:</b> Empowers parents to address the criminogenic needs in the family to include supervision of youth, education, substance use, as well as attitudes and orientation. The program goals include reducing family conflict, reducing juvenile crime, reducing recidivism and improving school attendance and performance. Critical issues that are addressed by the program include arguing and family conflict, childhood trauma, poor school performance, truancy and dropouts, media influences, early teen sexuality, teen drug use, youth gangs, teen violence and bullying and runaways.</p>   |                           | \$4,800.00            |
|  | <p><b>Therapeutic Support:</b> Provides mental health and substance use treatment providers to secure services for youth who need treatment or services who are uninsured or underinsured. Priority will be given to underinsured families to cover the cost of copays.</p>  |                           | \$107,365.20          |
|  | <p>Combined client incentives</p>  |                           | \$11,334.80           |
| 8th  | <p><b>ART® (Aggression Replacement Training):</b> Provided by the Change Company is a cognitive behavior intervention for juvenile services delivered by a juvenile program specialist.</p>  | \$251,902.00              | \$251,902.00          |

| Reinvestment Grant Programs by Judicial District |   |                           |                       |
|--|---|---------------------------|-----------------------|
| FY 2024  |   |                           |                       |
| Judicial District                                | Proposed Program/Service  | Original Amount Allocated | Amount Awarded FY2024 |
| 9th  | <b>Offender Victim Ministries (OVM):</b> Works with youth in IIP who have had violent outburst towards peers and teachers, the youth hear what impact their actions have had on others and helps the youth to identify underlying issues. They must face how their actions caused harm to others. This takes place with trained staff in a caring environment. The juvenile also becomes a participant in the conversation about what can be done to take steps toward making right what was harmed. Each step is needed for all participants - victim(s), justice involved youth(s), any other involved bystanders / community.  | \$138,810.00              | \$138,810.00          |
| 10th   | <b>Families Together:</b> Provides services through two programs:<br><b>Education Advocacy Program / CHASE Program (Community Honoring Adolescent Success in Education):</b> Supports justice involved youth with disabilities or learning challenges and their families, while navigating through school suspension (short and long-term), expulsion, Individualized Education Program (IEP) (disability, learning, and behavioral) and 504 plan (disability and health reasons) processes.<br><br><b>Parent Training and Information (PTI) and Family-to-Family Health Information (F2F) Center for Kansas.</b> Provides one-to-one assistance, person-centered planning, training, resources, and tools to assist families in navigating the education and health systems. All staff of Families Together, Inc. are family members of children, youth, and young adults with disabilities. | \$641,238.00              | \$205,920.08          |
|  | <b>Johnson County Mental Health:</b> Provides mental health assessment or psychological assessment to youth, who have had contact with the criminal justice system (quickly), allowing early treatment interventions. These early interventions may reduce the likelihood of a youth recidivating. Insurance companies will not be billed.  |                           | \$157,500.00          |
|  | <b>Performance Based Standards (PBS):</b> Provides data-driven, continuous improvement process for juvenile justice facilities, community residential programs, and reentry services to improve conditions and quality of life in our nation's juvenile facilities. The PBS program offers research-based standards and performance measures that focus on making facilities safe, monitoring program effectiveness, and achieving positive outcomes. This program would cover the annual fee, gain compliance with family and youth engagement standards.  |                           | \$62,000.00           |
|  | <b>ProSocial Activities:</b> Provides financial support for youth to be able to attend anything organized that could provide an avenue for positive prosocial experiences. Such activities may include scouts, band, camps, sports, theatre, etc.   |                           | \$5,817.92            |



| Reinvestment Grant Programs by Judicial District |  |                           |                       |
|--|--|---------------------------|-----------------------|
| FY 2024  |  |                           |                       |
| Judicial District                                | Proposed Program/Service   | Original Amount Allocated | Amount Awarded FY2024 |
|  | <b>Substance Abuse Evaluation and Treatment:</b> Provides identification and treatment of substance abuse. Connecting clients to services as quickly as possible increases the likelihood of participation in treatment and lessens the likelihood for continued substance abuse pending treatment. In addition, the implementation of probation term limits has increased the need for rapid connection to services for justice involved youth so that programs can be completed in a timely manner.  |                           | \$210,000.00          |
| 11th Crawford                                    | <b>CATCH My Breath:</b> An evidence-based youth nicotine vaping prevention program that has been proven to substantially reduce students' likelihood of vaping. The Substance Abuse and Mental Health Services Administration (SAMHSA) recognized CATCH My Breath as the only recommended school-level youth vaping intervention in their Evidence-Based Resource Guide Series.  | \$150,077.56              | \$150,077.56          |
| 11th Labette                                     | <b>Family Services &amp; Support:</b> Provides community-based supports and services to help youth and families who are at risk of out-of-home placement, who are justice involved or who experience emotional, behavioral or mental health difficulties find solutions to build a better life. Family Services and Support will be responsible in assisting referring agencies/personnel in identifying needs of the youth and family and developing a team of community supports, to address those needs as well as providing intensive support, services and programming to youth and families.       | \$108,182.00              | \$108,182.00          |
| 12th   | <b>The Interactive Journaling Through The Change Companies:</b> Utilizes The Seeking Safety, Treatment Innovations curriculum which is a cognitive-behavioral therapy-based (CBT) program delivered by a qualified local mental health provider that is also certified in trauma to provide trauma / addiction group counseling to justice involved youth in an open-ended setting. Assist in maintaining youth in their communities in a safe and productive manner by addressing cognitive behaviors and offering appropriate interventions.   | \$94,402.00               | \$94,402.00           |
| 13th   | DID NOT APPLY FOR FUNDS  | \$-                       | \$-                   |
| 14th   | <b>The Adolescent Co-Occurring Treatment Program (ACTP):</b> A joint treatment program in partnership with Four County Mental Health and 14th JD Community Corrections-Juvenile Services for youth with substance use disorders and/or mental health disorders and has involvement in the legal system. The program includes individual, group (Anger Management), family therapy, a peer mentor service that may include targeted recovery activities, social skills development, and interaction with family/schools to give the participants a heightened chance of being successful in the community | \$224,634.00              | \$144,080.00          |

| Reinvestment Grant Programs by Judicial District |   |                           |                       |
|--|---|---------------------------|-----------------------|
| FY 2024  |   |                           |                       |
| Judicial District                                | Proposed Program/Service  | Original Amount Allocated | Amount Awarded FY2024 |
|  | <b>Day Reporting Program:</b> Provides a supportive environment to youth who have been suspended, remain in a structured setting vs at home where negative behavior often occurs. Juveniles receive assistance with schoolwork, daily activity scheduling, court order monitoring, conflict resolution and crisis intervention, educational and vocational assistance, community services and having no negative police contact. The best practices utilized by the program includes Motivational Interviewing, EPICS and Forward Thinking. The program will be in collaboration with Department of Corrections-Juvenile Services and the Coffeyville School system.  |                           | \$80,554.00           |
| 15/17/23rd NWKS                                  | <b>Northwest Kansas Educational Service Center:</b> Provides parent programming, transportation to cognitive programming, educator resourcing, and pro-social/emotional/cognitive excursion opportunities. The parent program is grounded in the Family Peace Initiative's River of Cruelty model, a trauma-processing model designed to help individuals understand the roots of cruelty in their lives and be empowered to choose not to continue that cruelty. Transportation will be provided to and from facilitated peer groups, along with occasional, developmentally and group appropriate excursion. These opportunities will provide structured, supportive, encouraging life lessons and Educator resources regarding trauma-informed training. | \$284,158.00              | \$284,158.00          |
| 16th   | <b>Arise:</b> Assist youth who are referred based on their risk level, offense, criminal history, and our knowledge of them. The main topics covered are different types of anger, anger control, respecting others, mediation, bullies, peer pressure, and avoiding fights, body language, dealing with conflict, violence in the media, getting along with authority figures, and non-violence code of conduct. As well as networking, finding a job, completing job applications, setting up an interview, transportation, budgeting, opening a bank account, and credit cards.  |                           | \$59,111.72           |
|  | <b>New Chance, Inc.:</b> Provides an eight-week class for youth connected to our agency who are moderate-high risk, have a filed drug/alcohol related offense and/or current substance use issues. These high-interest materials will give students the information they need in order to work on their coping skills, learn better ways to deal with high-pressure situations, and realize the importance of developing a healthy sense of self that will lead them to make responsible drug free choices.   | \$194,628.64              | \$7,500.00            |
|  | <b>Overcoming Obstacles:</b> Provides a group setting that must be completed as a part of the program requirements for youth on IIP or JISP that score as moderate to high risk. Specific areas this program addresses include Family Circumstances, Peer Relations, and Attitudes / Orientation. The main topics   |                           | \$59,111.72           |

| Reinvestment Grant Programs by Judicial District |  |                           |                       |
|--|--|---------------------------|-----------------------|
| FY 2024  |  |                           |                       |
| Judicial District                                | Proposed Program/Service   | Original Amount Allocated | Amount Awarded FY2024 |
|  | covered include confidence building, communication, decision making, goal setting, resolving conflict and problem solving.   |                           |                       |
|  | <b>Behavioral Voucher: Santa Fe Trail Community Corrections (SFTCC) JS</b> is reducing barriers our youth face when they are in need of drug/alcohol and mental health evaluations/treatment. SFTCC-JS purchases provider agreements for mental health, drug/alcohol evaluations and other treatment offered by licensed providers as a method to remove financial barriers.   |                           | \$43,790.00           |
|  | Combined client incentives, supplies, training   |                           | \$25,115.20           |
| 18th   | <b>The Evening Reporting Center (ERC) Program:</b> Provides a community-based alternative to detention that provides a structured and supportive environment for youth in the youth justice system. The program is designed to address youth's specific risks/needs by providing individualized case management, counseling, and skill-building activities. ERC offers education – tutoring and GED Prep; job-seeking assistance - applying for jobs, developing resumes, preparing for interviews; community resource support services- assist clients and families with learning to navigate the process to obtain vital documents, housing assistance, and other resources through community-based agencies and programs. The Cognitive behavioral groups offered include Thinking For A Change, Safe Dates, Life Skills Curriculum, Courage To Change, Moral Recognition Therapy, Boys Council/Girl's Circle and Aggression Replacement. | \$1,228,056.00            | \$1,228,056.00        |
| 19th   | <b>Family Engagement Program:</b> Provides support for youth and families during all Juvenile Intake and Assessment and/or IIP orientation meetings utilizing Parent Project. Also includes attending Supervision plan meetings with JISP/CCMA, IEP meetings, court hearings, expulsion hearings, etc. and connect families to services. MRT classes are held at Cowley County Youth services and includes transportation to and from group. Facilitating transportation to EBP in Sedgwick County. Incentives for youth and families supervised by Youth Services.  | \$160,420.00              | \$160,420.00          |
| 20th   | <b>Family Engagement and Advocacy Program:</b> Provides two services offered to all Justice involved Youth and Families.<br><b>Parent Project:</b> Provide support and to prevent the justice involved youth from escalating further into the justice system. This curriculum and program cover a variety of behaviors including the following: personality/behavior, attitude/orientation, substance abuse, leisure/recreation, educational, peer, and family relations.  | \$256,626.00              | \$256,626.00          |

| Reinvestment Grant Programs by Judicial District |   |                           |                       |
|--|---|---------------------------|-----------------------|
| FY 2024  |   |                           |                       |
| Judicial District                                | Proposed Program/Service  | Original Amount Allocated | Amount Awarded FY2024 |
|  | <b>Family Engagement Advocate:</b> Provide appropriate intervention skills and oversight to the youth and families through their knowledge of community and state resources.  |                           |                       |
| 21st   | <b>Youth Court Immediate Intervention Program (IIP):</b> Is a diversion program administered by Riley County Community Corrections. The purpose of our Youth Court Immediate Intervention Program is to provide an opportunity for an immediate intervention process by which youth may avoid prosecution. Volunteer jurors gain exposure to the legal system, jurors help victims with reparation, the community benefits from service hours, both defendants and volunteer jurors see how negative behavior impacts others, and victims know the defendant is being held accountable.   | \$134,460.00              | \$134,460.00          |
| 22nd   | DID NOT APPLY FOR FUNDS   | \$0.00                    | \$0.00                |
| 24th   | <b>Immediate Intervention Program:</b> Performed by the 24th Judicial District Juvenile Services. All six county attorneys utilize this program to give those youth with no current prior criminal history a diversion both pre-file and post-file. This is an in-house program for interventions. Criminogenic needs will be determined with risk/needs tools. Evidence-based programming will be facilitated if the risk/need tool proves it would be helpful. A short form YLS will be completed and assessed to determine criminogenic needs. If there is a high criminogenic need with the juvenile or a problem is address while meeting with the parents or juvenile, the juvenile can be placed into Forward Thinking for cognitive behavioral therapy. A substance abuse evaluation, mental health evaluation, batterers' intervention evaluation could also be interventions used to help the juvenile conform to prosocial standards. If the juvenile violates the conditions of their IIP, a multi-disciplinary team will be contacted to advise how the violation should be resolved under SB367 guidelines. | \$79,438.00               | \$79,438.00           |
| 25th   | DID NOT APPLY FOR FUNDS   | \$0.00                    | \$0.00                |
| 26th   | DID NOT APPLY FOR FUNDS   | \$0.00                    | \$0.00                |

| Reinvestment Grant Programs by Judicial District |  |                           |                       |
|--|--|---------------------------|-----------------------|
| FY 2024  |  |                           |                       |
| Judicial District                                | Proposed Program/Service   | Original Amount Allocated | Amount Awarded FY2024 |
| 27th   | <b>Substance Abuse Center of Kansas (SACK):</b> Provides one full-time licensed additions counselor to provide assessments and individual and group counseling to youth with an identified substance use disorder. SACK also provides a part-time mentor for these youth. Both contracted personnel work with youth assigned to supervision with Court Services or Community Corrections. The goal is to address the substance misuse with the youth living and attending school in the community. The SACK personnel will also refer the youth, or their families, to other services in the community as needed.  | \$160,000.00              | \$160,000.00          |
| 28th   | <b>Child Advocacy and Parenting Services (CAPS):</b> Provides a wholistic approach to solving family problems by engaging each family member in the Family Mentoring Program. CAPS will partner with Community Corrections and Court Services to serve male and female youth ages 10-18 and their family members. The Family Mentoring Program includes both juvenile and parent assessment, intensive one-on-one parenting education and family supports through case management and weekly in-home visitation delivery. The program's purpose is to prevent and/or provide remediation for family management problems, juvenile delinquency and to increase family attachment protective factors. The Family Mentoring Program is a child abuse prevention model using research and evidence-based practices including Nurturing Parenting, CANS and The Parent Project. | \$314,506.00              | \$314,506.00          |
| 29th   | <b>The Change Companies:</b> Provide behavior change technology of Interactive Journaling includes evidence-based practices like expressive writing, motivational interviewing, cognitive-behavioral therapy, and the transtheoretical model of behavior change. A cognitive-based therapy approach is utilized to educate clients about cognitive behavior therapy, teach coping skills, inform clients about disruptive thought patterns, and assists clients in recognizing destructive behaviors. TRACK serves as an intervention tool for clients displaying thinking errors and more pro-criminal behavioral attitudes.  | \$751,006.00              | \$166,293.78          |
|  | <b>Family Engagement Specialist:</b> Provides a seamless transition for youth and their families, between detention and Detention Alternative Services, diversion, probation, or KJCC supervision. Youth and/or their families are able to participate in Parent Project, Crossroads - Anger Management, Delinquent Behavior, and Gang Involvement, and Interactive Journaling. The Family Engagement Specialist will touch virtually every criminogenic need while working with the families and youth through the court.   |                           | \$176,542.64          |

| Reinvestment Grant Programs by Judicial District |  |                           |                       |
|--|--|---------------------------|-----------------------|
| FY 2024  |  |                           |                       |
| Judicial District                                | Proposed Program/Service   | Original Amount Allocated | Amount Awarded FY2024 |
|  | <p><b>Wyandotte Behavioral Health Network (PACES):</b><br/>Provides identification and immediate mental health crisis intervention and on-going assistance to any justice involved youth, which includes mental health evaluations and therapy. The youth and their families receive assistance with addressing traumatic events and learning to overcome mental obstacles in their path. Specific risk/needs that will be addressed is anti-social behavior and poor coping skills/attitudes. Therapy can address these domains by discussing the importance of pro-social peers, pro-social activities, and the short- and long- term effects of substance use. A representative will also appear in court as an advocate for the youth.</p> |                           | \$182,000.00          |
|  | <p><b>Day Reporting Program:</b> Provides a program in the Juvenile Services Building to help supervise the youth during the day and help them complete their schoolwork, learn life skills, schedule programming, cognitive classes, and go on educational trips. The program includes Youth Employment Services to help older youth obtain and retain employment and transportation to / from programming, participation in Kansas Supreme Court Certified Mediator in Parent-Adolescent Mediation, Parent Project and Crossroads.</p>   |                           | \$212,716.06          |
|  | <p>Combined client incentives, fuel, training registration/hotels.</p>   |                           | \$13,453.52           |
| 30th - SCK                                       | DID NOT APPLY FOR FUNDS  | \$0.00                    | \$0.00                |
| 30th - SU  | DID NOT APPLY FOR FUNDS  | \$0.00                    | \$0.00                |
| 31st   | DID NOT APPLY FOR FUNDS  | \$0.00                    | \$0.00                |
| TOTAL  |  | \$6,351,327.76            | \$6,351,327.76        |

## JJOC Proposed Allocation Plan

(as of 10/28/2024)

| Title  | FY 2025             | FY 224              |
|--|---------------------|---------------------|
| Totals   | <b>\$37,312,026</b> | <b>\$36,493,908</b> |
| Carey Guides   | \$18,000            | NA                  |
| Children and Family Team Meetings                      | \$250,000           | NA                  |
| CJI/Technical Assistance/Staffing                      | \$260,000           | \$260,000           |
| Collaboration Grants                                   | \$605,748           | \$605,748           |
| Community Based Sex Offender Risk Assessment Treatment | \$325,000           | \$325,000           |
| Crossover Youth Practice Model (CYPM)                  | \$246,000           | \$246,000           |
| Culturally Responsive Services                         | \$60,000            | \$60,000            |
| CYPM staff for DCF/OJA                                 | \$173,000           | \$173,000           |
| Family Engagement/ Family Guide/Navigators             | \$222,000           | \$296,000           |
| Functional Family Therapy (FFT)                        | \$1,362,186         | \$1,228,569         |
| Gender Responsivity                                    | \$75,000            | \$75,000            |
| Innovation Grants                                      | \$15,000,000        | \$15,000,000        |
| JAG K  | \$3,500,000         | \$3,500,000         |
| JCAB Requests  | \$5,000,000         | \$5,000,000         |
| Juvenile Crisis Centers                                | \$2,000,000         | \$2,000,000         |
| Juvenile Defense Improvements                          | \$500,000           | \$500,000           |
| MAYSI-2 Screening Tool                                 | \$18,517            | \$22,630            |
| Mental Health First Aid                                | \$46,536            | \$46,536            |
| Mental Health Services                                 | \$750,000           | \$750,000           |
| Moral Reconciliation Therapy (MRT)                     | \$25,000            | \$25,000            |
| OJA Data Collection and Training                       | \$244,800           | \$244,800           |
| Parent Project   | \$50,000            | \$50,000            |
| Performance Based Standards (JDC's)                    | \$15,000            | NA                  |
| Reinvestment County Grants                             | \$4,000,000         | \$4,000,000         |
| Re-Path  | \$30,000            | NA                  |
| Salaries/Wages*  | \$353,163           | \$353,549           |
| Stepping Up  | \$300,000           | \$250,000           |

|   |                     |                     |
|---|---------------------|---------------------|
| Substance Abuse Counseling for Families | \$750,000           | \$750,000           |
| Youth Advocate Program                  | \$732,076           | \$732,076           |
| Quality Assurance for Community         | \$400,000           | NA                  |
|   | <b>FY 2025</b>      | <b>FY 2024</b>      |
| <b>Totals</b>                           | <b>\$37,312,026</b> | <b>\$36,493,908</b> |

During FY 2024, the JCAB Requests, Collaboration Grants, and Reinvestment County Grants were awarded the full 2-year funding amount across FY 2024 and FY 2025. Therefore, the KDOC budgeted that amount for those mentioned grants in the FY 2024 budget, and zero amount for the FY 2025 budget. While the total amount over 2 years is the same, the KDOC budget and JJOC allocation plan report the amounts differently.



## Appendix B: EBPA Expenditures FY 2024

| Title  | Budgeted '24        | Expended '24        |
|--|---------------------|---------------------|
| CJI/Technical Assistance/Staffing                      | \$260,000           | \$22,398            |
| Collaboration Grants                                   | \$605,748           | \$1,078,410         |
| Community Based Sex Offender Risk Assessment Treatment | \$325,000           | \$356,000           |
| Crossover Youth Practice Model (CYPM)                  | \$246,000           | \$0                 |
| CYPM staff for DCF, KDOC, OJA                          | \$173,000           | \$176,204           |
| Culturally Responsive Services                         | \$60,000            | \$0                 |
| Family Engagement/Family Guide/Navigators              | \$296,000           | \$320,644           |
| Functional Family Therapy (FFT)                        | \$1,228,569         | \$1,154,077         |
| Gender Responsivity                                    | \$75,000            | \$0                 |
| Innovation Grants                                      | \$15,000,000        | \$0                 |
| JAG K  | \$3,500,000         | \$1,978,769         |
| JCAB Requests  | \$5,000,000         | \$7,381,600         |
| Juvenile Defense Improvements                          | \$500,000           | \$375,000           |
| Juvenile Crisis Intervention Centers                   | \$2,000,000         | \$0                 |
| MAYSI-2 Screening Tool                                 | \$22,630            | \$29,029            |
| Mental Health Services                                 | \$750,000           | \$0                 |
| Mental Health First Aid                                | \$46,536            | \$5,600             |
| Moral Reconciliation Therapy (MRT)                     | \$25,000            | \$0                 |
| OJA Data Collection and Training                       | \$244,800           | \$0                 |
| Parent Project   | \$50,000            | \$0                 |
| Reinvestment County Grants                             | \$4,000,000         | \$8,101,328         |
| Salaries/Wages   | \$353,549           | \$224,395           |
| Stepping Up  | \$250,000           | \$0                 |
| Substance Abuse Counseling for Families                | \$750,000           | \$0                 |
| Training   |                     | \$30,800            |
| Youth Advocate Program                                 | \$732,076           | \$300,000           |
| Staff Travel   |                     | \$112               |
| <b>Totals</b>  | <b>\$37,062,026</b> | <b>\$21,533,237</b> |

## Appendix C: Timeline of Youth Justice System Legislative Activities

Since the passage of SB 367, further legislative changes have been made to juvenile justice policies. The following is a timeline of legislation enacted after 2016 and the passage of SB 367 that was related to the juvenile justice reforms made in SB 367.

### 2017

- The Legislature passed House Sub. for SB 42, which adjusted changes made by SB 367 and made further modifications to the youth justice system, including changes in the areas of absconding from supervision, immediate intervention programs, sentencing and placement, and the members and duties of the Juvenile Justice Oversight Committee.
- In Senate Sub. for HB 2052 and Senate Sub. for HB 2002, the Legislature:
  - Deleted \$6.0 million from the purchase-of-service account for youth residential centers and added \$6.0 million to the Evidence Based Programs Account (Note: This account is also sometimes referred to as the “Evidence-Based Juvenile Programs Account”) in FY 2017 and FY 2018;
  - Transferred \$1.2 million in the State General Fund (SGF) from the Larned Juvenile Correctional Facility (LJCF) to the Kansas Juvenile Correctional Complex (KJCC) in FY 2017 due to the LJCF closure in FY 2017; and
  - Added \$6.0 million SGF to KJCC for FY 2018 and deleted \$7.0 million SGF from LJCF in FY 2018 due to the LJCF closure.

### 2018

- The Legislature passed HB 2454, which made further adjustments to the youth justice system as reformed by SB 367, including changes in the areas of detention hearings, tolling of probation term and case length limits, and duties of the Juvenile Justice Oversight Committee.
- The Legislature also passed House Sub. for SB 179, establishing a framework for juvenile crisis intervention centers providing short-term observation, assessment, treatment, case planning, and referral for youth experiencing a mental health crisis who are likely to cause harm to self or others. The bill allows the Secretary of Corrections to enter into a memorandum of agreement with other cabinet agencies to provide funding for juvenile crisis intervention services of up to \$2.0 million annually from the Evidence Based Programs Account created by SB 367.
- In House Sub. for SB 109, the Legislature added \$6.0 million to the Evidence Based Programs Account and transferred this amount to the Kansas Department of Health and Environment (KDHE) to fund Youth Crisis Intervention Centers for FY 2019. The Legislature also added \$8.4 million SGF for salary adjustments for staff, including all adult and juvenile correctional officers, for FY 2019.

### 2019

In House Sub. for SB 25 (the appropriations bill), the Legislature:

- Added language in FY 2019 to require the Department for Children and Families (DCF) to establish a working group that will:

- 1) gather data and issue a report on the impact of SB 367 on justice involved youth entering into foster care placement or in a foster care placement;
  - 2) evaluate services being offered and identify services needed;
  - 3) and include representatives from DCF, child welfare organizations, mental health organizations, OJA, law enforcement, and any other organizations with information on services as determined by the Secretary for Children and Families.
- Added additional language for FY 2020 to require DCF to study the impact of SB 367 on crossover youth, who are defined as youth in foster care or at risk of being in foster care due to conduct that resulted in, or could result in, justice involved youth allegations.
  - Reversed the transfer of \$6.0 million from the Evidence Based Programs Account to KDHE for Youth Crisis Intervention Centers in FY 2019 and added this amount to the Kansas Department of Corrections (KDOC) budget in FY 2019 and FY 2020 for the same purpose; and
  - Added \$11.6 million SGF to provide a 15.9 percent salary adjustment for correctional officers (including juvenile correctional officers), and a 5.0 percent salary adjustment for other correctional employees who work with justice involved youths for FY 2020.

## 2020

- The Governor, in Executive Reorganization Order (ERO) 44, proposed the creation of a Kansas Department of Human Services, which would merge the Kansas Department for Aging and Disability Services, the Kansas Department for Children and Families, and the Juvenile Services Division of KDOC, including oversight of the Kansas Juvenile Correctional Complex.
- The legislature, through HR 6032, disapproved the ERO and the reorganization did not take place.
- Despite concerns caused by the covid pandemic during 2020 and 2021, there was no reduction in the EBPA account.

## 2021

- Regarding the EBPA, in 2021, SB 159 was passed adding \$200,000, all from the State Institutions Building Fund, for FY 2022 to study the repurposing of the Kansas Juvenile Correctional Complex and establishment of three or more smaller regional juvenile facilities.
- The study will also address plans for the former Larned Juvenile Correctional Facility and other underutilized facilities within the correctional system.
- The report on the study's findings were required to be submitted to the Legislature by July 2022.

## 2023

- HB 2021 was passed which had significant impact on the youth justice system.
- The Legislative Subcommittee assessed the bill and continues to evaluate what specific changes must occur to be compliant with the bill.
- In coordination with other committees, the intent is to contribute information and resources to stakeholders.
- This bill made some key changes for youth in Kansas in different populations.

## 2024

- SB 420 (First Introduced as HB 2698) Allows justice involved youth in the custody of the secretary of corrections to leave the juvenile correctional facility for certain programming and educational opportunities when approved by the secretary.
- Regarding the EBPA, \$18 million was originally requested to be transferred to SGF from the EBPA. That was later reduced to \$7.5 million. Of that, later amount, \$2.5 million was approved to create a facility in South Central Kansas for an inpatient residential juvenile substance use facility.

## Appendix D: Notice to Appear Rates

| Notice to Appear Issued to Youth by Law Enforcement FY 2024 |                 |                      |                 |
|---|-----------------|----------------------|-----------------|
| Judicial District   | # Served by LEO | # Completed by Youth | Compliance Rate |
| 1st - Atchison  | 50              | 46                   | 92.00%          |
| 1st - Leavenworth   | 64              | 56                   | 87.50%          |
| 2nd   | 41              | 36                   | 87.80%          |
| 3rd   | 189             | 140                  | 74.07%          |
| 4th   | 56              | 50                   | 89.29%          |
| 5th   | 140             | 137                  | 97.86%          |
| 6th   | 61              | 58                   | 95.08%          |
| 7th   | 34              | 31                   | 91.18%          |
| 8th   | 143             | 133                  | 93.01%          |
| 9th   | 34              | 33                   | 97.06%          |
| 10th  | 930             | 720                  | 77.42%          |
| 11 - LB/CK  | 18              | 16                   | 88.89%          |
| 11- CR  | 13              | 12                   | 92.31%          |
| 12th  | 17              | 16                   | 94.12%          |
| 13th  | 155             | 149                  | 96.13%          |
| 14th  | 52              | 47                   | 90.38%          |
| 15-17-23  | 161             | 137                  | 85.09%          |
| 16th  | 67              | 50                   | 74.63%          |
| 18th  | 609             | 529                  | 86.86%          |
| 19th  | 147             | 115                  | 78.23%          |
| 20th  | 199             | 182                  | 91.46%          |
| 21st  | 6               | 4                    | 66.67%          |
| 22nd  | 59              | 52                   | 88.14%          |
| 24th  | 3               | 3                    | 100.00%         |
| 25th  | 131             | 127                  | 96.95%          |
| 26th  | 156             | 149                  | 95.51%          |
| 27th  | 182             | 166                  | 91.21%          |
| 28th  | 220             | 200                  | 90.91%          |
| 29th  | 326             | 198                  | 60.74%          |

| Notice to Appear Issued to Youth by Law Enforcement FY 2024 |                 |                      |                 |
|---|-----------------|----------------------|-----------------|
| Judicial District   | # Served by LEO | # Completed by Youth | Compliance Rate |
| 30th - SCKCCA   | 28              | 28                   | 100.00%         |
| 30th - Sumner County  | 141             | 90                   | 63.83%          |
| 31st  | 0               | 0                    | N/A             |
| Total   | 4432            | 3710                 | 83.71%          |

## Appendix H: Case Filings

| FY Year | Felony | Misdemeanor |
|---------|--------|-------------|
| FY 2017 | 2,861  | 9,184       |
| FY 2018 | 3,243  | 7,829       |
| FY 2019 | 3,508  | 7,694       |
| FY 2020 | 2,432  | 6,021       |
| FY 2021 | 2,381  | 4,733       |
| FY 2022 | 2,425  | 5,149       |
| FY 2023 | 1,273  | 2,273       |
| FY 2024 | 1,419  | 2,093       |

## Appendix E: Cross-System Collaboration Efforts, Detailed Descriptions

### Crossover Youth Practice Model

Kansas is actively implementing the Crossover Youth Practice Model (CYPM), a collaborative approach designed to address the complex needs of crossover youth. The State Policy Team (SPT) has made structural adjustments and is now meeting quarterly throughout the year, supported by two subcommittees (Policy and Practice) that meet every month.

The Policy Subcommittee is currently reviewing the DCF Policy and Procedure Manual (PPM) to recommend changes to incorporate crossover youth, enhance communication, and improve collaboration. So far, the definition of crossover youth has been incorporated to the PPM, along with updated to other related policies.

The Practice Subcommittee has crafted a framework for multidisciplinary team meetings focused on crossover youth, in response to the passing of HB 2021 during the 2023 legislative session. These meetings will allow youth, families, agency staff, and other support networks identified by the family, to engage in collaborative discussions aimed at ensuring appropriate service referrals to meet the needs of youth and their families. This new meeting structure will be piloted following the implementation of CYPM protocols.

A new subcommittee, which is still in the process of formation, will research statewide issues and develop recommendations. This Special Projects subcommittee will focus on Police Protective Custody (PPC) to gain a clearer understanding of practices across the state and gather data from the youth justice system.

Shawnee and Montgomery counties have completed their review of procedures and drafted CYPM protocols aimed at enhancing interactions, communication, and collaboration. Montgomery County will hold their initial protocol training virtually in November. Following the Shawnee County training, the coordinators will visit each agency, in person, to meet staff, as well as answer agency specific questions. Montgomery County is also discussing an in-person event, but details have not been finalized. Next steps for both counties will be discussing full implementation and sustainability plans.

Since Sedgwick County had CYPM already implemented, many of their processes were already tracked and/or in place. Sedgwick County completed a review of their current processes and drafted updated CYPM Protocol. Sedgwick County held their initial protocol training in October. Sedgwick County used in-person visual stations for the attendees to learn about each of the protocol pathways. Sedgwick County developed an MDT that meets monthly. This MDT consists of stakeholders from different agencies. Agencies/members include but are not limited to; DCF, KDOC, school districts, attorneys, Foster Care, Family Preservation, and Family First. Under the direction of a full-time coordinator, the MDT discusses any youth who meet the definition of crossover-youth that was adopted by the SPT.

In discussions between the SPT and local counties, a potential gap in services was identified for youth who are housed at the Kansas Juvenile Correctional Complex (KJCC) and those in the foster care. Consequently, a dedicated work group was formed to address this issue. A protocol outlining the process for when foster

youth are sent to KJCC and their subsequent release procedures has been created. The team plans to reconvene in January to assess implementation and address any concerns.

Collaboration of OJA, KDOC, and DCF is ongoing to facilitate data sharing and evaluate the effectiveness of CYPM in Kansas. However, aligning data provided from each agency has posed challenges due to differing systems and mechanisms.

## Juvenile Defense

The JJOC, in partnership with The Gault Center, has continued to build and strengthen the youth defense community in Kansas. The Gault Center (formerly the National Juvenile Defender Center) is a nonprofit and non-partisan organization dedicated to promoting justice for all children by ensuring excellence in youth defense. To that end, The Gault Center's work in Kansas has been centered on strengthening youth defense across the state, providing training and support, and highlighting the need for a statewide youth defense system.

The Gault Center has worked with the JJOC on three primary objectives during the last fiscal year to:

- 1) Develop youth defense standards for consistent and effective representation of young people.
- 2) Provide youth defense-specific training and specialization support; and
- 3) Create youth defender resource tools and improve data collection.

On August 22, 2024, Gault Center staff attended and presented at the JJOC Reinvestment Committee's meeting. The Gault Center presented a budget request for 2025-2026 with deliverables for continued work in Kansas. It is our hope that the Gault Center will be able to continue the important work in Kansas, with the goal of supporting the implementation of a statewide youth defense delivery system.

## Family Engagement

In 2024 a new initiative called Family Engagement was launched to supervision agencies across Kansas. Public Consulting Group worked with KDOC and JJOC to develop a Kansas specific training plan that included in person training in all geographical locations in Kansas, by staff from the Carey Group and KDOC. These 10 in-person trainings including 257 participants, explored the benefits of engaging with families, incorporating them as part of the supervision plan for those justice involved youth. In addition, Kansas specific standards were created and distributed to community supervision officers along with training that included videos from key stakeholders across the state. Feedback on the manuals and training were overwhelmingly positive, showing that agencies are involved and optimistic about their implementation. There are ongoing conversations with the Office of Judicial Administration and other agencies to offer training opportunities to those involved in the court process. In addition, KDOC and PCG staff are finalizing the Family Resource Manuals to be sent to families, to assist them in understanding the court and supervision process, make them aware of available resources, and how they can influence the success of their youth.



## **Mental Health and Opioid Response Network/ Behavioral Health Workgroup**

The workgroup continued to meet in early 2024, and extended invitations to area providers to present, and explore barriers that exist. The general theme of those providers was the need to fill staffing positions and retain those that are hired. Rural communities are impacted more than urban areas, with the additional complication of needing to travel long distance to resources. Discussion among this multidisciplinary group, resulted in some agencies learning about opportunities connected to different agencies. In addition, it was found that many of the barriers found in the ORN visit in 2021 are areas of concerns already known to Kansas agencies, with work being done to resolve those issues. Overall, the group determined that there are a multitude of initiatives going on in Kansas, and what is truly needed is supporting those already existing responsibilities and not taking focus away from those. With many endeavors such as the Certified Community Behavioral Health Clinics (CCBHC) and Stepping Up, Kansas agencies are addressing many of the shortcomings in the report.

JJOC continuously sets aside funds for Mental Health First Aid through the Association of Community Mental Health Centers of Kansas to provide trainings within the youth justice system for FY 2025. This is an education program to help identify, understand, and respond to signs of mental illness and/or substance abuse disorders. The training is a skills-based training course that teaches participants the skills needed to provide initial help and support for those experiencing mental health or substance abuse concerns.

## **Functional Family Therapy (FFT)**

FFT is a short-term, evidence-based family counseling service tailored for youth aged 11 to 18 who are at risk or have been referred due to behavioral or emotional challenges. This approach engages the entire family and considers extrafamilial influences to foster positive growth and development.

In FY 2024, Kansas successfully served 119 youth across 20 Judicial Districts in the State of Kansas. KDOC continues to collaborate with several vendors to deliver FFT to youth and their families across the state. The focus of FFT is to enhance protective factors within the family unit, increase parental supervision and involvement, and mitigate risk factors such as premature treatment termination, substance use, delinquent behaviors, negative peer influence, school-related issues, and antisocial thoughts.

FFT is structured into five phases, each with specific interventions and clearly defined criteria for completion. Clients who successfully complete each phase can anticipate improved functioning and reduced recidivism.

## **Gender Responsivity**

As part of the 2024 and 2025 JJOC Allocation Plan, JJOC recommended to fully fund Gender Responsivity in Kansas for juvenile supervision officers. In 2023 a contract was signed with Bauman Consulting Group to provide training, 4 times a year for 3 years. Research consistently shows that male and female youth have a different pathway into the justice system. Gender Responsivity training addresses the unique risk and needs of juvenile females by exploring certain gender-responsive factors and providing additional

strategies for supervision of justice involved female youth. Trainings continue to be held periodically as needed for supervision agencies and will continue into 2025.

## Stepping Up

The Stepping Up Initiative is not new to Kansas communities, being in operation since YEAR?? . In 2024, KDOC, with support from the JJOC, entered into a partnership with the Council of State Governments (CSG) to implement the Stepping Up Initiative. Based upon an existing and successful program for justice involved adults, this evidenced based program has been customized to address similar concerns in the youth justice system with this implementation in Kansas being the first of its kind in the nation. The goal is to identify, implement, and expand best practices centered on improving community-based services, cross system collaboration, and efficient use of resources and outcomes for youth with behavioral health needs who are involved in the youth justice system. A task force was created included representatives from multiple state agencies (KDOC, KDADS, DCF, KSDE, BIDS, OJA) organizations (NAMI, Appleseed, ACMHCK, Progeny, and legislators.

- Department of Corrections
- Department for Aging and Disability Services
- Department of Children and Families
- Department of Education
- Board of Indigent Defense Services
- Office of Judicial Administration
- National Alliance on Mental Illness
- Appleseed
- Association of Community Mental Health Centers of Kansas
- Progeny

And individuals representing County Juvenile Detention Centers, Community Corrections, Juvenile Services, and the Governor's office.

The task force officially launched in June of 2024 and began a review of state policies, statutes, data, and funding sources. They have reported 5 key findings.

- Kansas lacks a formal, statewide early intervention system that can prevent behavior from escalating.
- Kansas is without a statewide behavioral health detention diversion strategy, continuity of care approach, and oversight supports.
- Kansas does not have guidance on how to consider youth's behavioral health during diversion or disposition proceedings.
- Services for youth on supervision vary by geography, supervision agency, and how funding across systems are not maximized to meet youth's needs
- Youth correction system is a primary provider of behavior health services when some youth would be better served in alternative settings

### **Jobs For America's Graduates-Kansas (JAG-K)**

JAG-K is an evidence-based program that helps students prepare for post-secondary education and employment opportunities. More than 50% of JAG-K participants qualify for free or reduced lunches, are students of color, and/or live in a single parent home or separated from their parents. For the 2023-2024 school year, JAG-K programs numbered 112 in 47 school districts across the state, serving 5,844 students. JAG-K also serves residents at the Kansas Juvenile Correctional Complex. Student achievement data listed in the 2023 Annual Report represents information collected for the graduating class of 2023, which concluded a year of follow-up by JAG-K in July of 2024. That cohort reported a graduation rate of 96% and an 84% positive outcomes rate (which means 84% of JAG-K graduates are either in post-secondary education, military service or in the workforce full-time one year after graduation). The Kansas JAG program launched 11 years ago during the 2013-2014 school year. For the tenth consecutive year, the Jobs for America's Graduates national organization announced that the Kansas affiliate earned the organization's highest award – the 6 of 6 Award – bestowed upon those JAG programs that meet or exceed performance measures in six categories: graduation rate, employment rate, full-time employment, total full-time positive outcomes, connectivity rate, and continued education rate for the graduating class of 2023.